#### HARBOROUGH DISTRICT COUNCIL

#### HOUGHTON ON THE HILL REVIEW NEIGHBOURHOOD PLAN DECISION STATEMENT

## 1. Summary

- 1.1 Following an Independent Examination, Harborough District Council now confirms that the Houghton on the Hill Review Neighbourhood Plan will proceed to a Neighbourhood Planning Referendum on Thursday 26 February 2026
- 1.2 This decision statement can be viewed at:

# **Harborough District Council Offices**

The Symington Building, Adam & Eve Street, Market Harborough Leicestershire LE16 7AG

opening hours: Monday, Tuesday, Thursday, Friday: 8:45am to 5pm; Wednesday 9:30am to 5pm

# Houghton on the Hill Village Hall

### **Evington Library**

## 2. Background

- 2.1 In May 2015 Houghton on the Hill Parish Council, as the qualifying body, applied for Houghton on the Hill Parish to be designated as a Neighbourhood Area for the purpose of preparing a neighbourhood plan. After a six week consultation period the Neighbourhood Area application was approved by Harborough District Council (the Council) on 31 July 2015 in accordance with the Neighbourhood Planning (General) Regulations (2012) 2, Regulation 7
- 2.2 The Houghton on the Hill Neighbourhood Plan was 'made' after a successful referendum on 5 April 2018..
- 2.3 Houghton on the Hill Parish Council as the Qualifying Body took the decision to review the neighbourhood Plan and submitted the review plan to the Council in May 2025. An eight week consultation period was held ending on 27 August 2025.
- 2.4 The Qualifying Body submitted a statement of the changes to the plan and consideration whether they changed the nature of the Plan. The Council also submitted their statement to the Examiner. Both Council and Qualifying Body considered that the Plan would need an examination and referendum.
- 2.5 The Council, with the agreement of the Qualifying Body, appointed an independent examiner, Tim Jones, to review whether the changes to the Plan were significant as to change the nature of the Plan. The Examiner determined that an examination and referendum would be required. The examiner considered the changes against the Basic Conditions required by legislation and that the Plan should proceed to referendum with some modifications.

2.3 The Examiner's Report concludes that, subject to making the modifications proposed by the Examiner, the Neighbourhood Plan meets the Basic Conditions set out in the legislation and should proceed to a Neighbourhood Planning referendum.

### 3. Decision and Reasons

- 3.1 The Director for Planning has agreed that all the Examiner's recommended modifications should be accepted and that the amended Neighbourhood Plan should proceed to a referendum. The Qualifying Body supports this decision.
- 3.2 The modifications proposed by the examiner have been made to secure that the draft plan meets the basic conditions. **Appendix A** of the decision statement sets out these modifications, the reasons for them and the action to be taken in respect of each of them.
- 3.3 The District Council agrees with the Examiner's recommendation that there is no reason to extend the Neighbourhood Plan area for the purpose of holding the referendum.
- 3.4 The Examiner has concluded that with the specified modifications the Plan meets the basic conditions and other relevant legal requirements. The District Council concurs with this view and that the Plan complies with the provision made by or under sections 38A and 38B of the 2004 Act. Therefore, to meet the requirements of the Localism Act 2011 a referendum which poses the guestion

'Do you want Harborough District Council to use the Neighbourhood Plan for Houghton on the Hill to help it decide planning applications in the neighbourhood area?'

will be held in the Parish of Houghton on the Hill.

3.5 The date on which the referendum will take place is agreed as Thursday 26 February 2026.

Α×	Recommend ed Modificatio n Ref no	Policy No.	Policy Title	Original Text	Examiner comments	Suggested Revised Text	Reason
Appendix	1	Page 1, parag raph 1		This version of the Neighbourhood Development Plan (NDP) is submitted to Harborough District Council (HDC) in accordance with Regulation 15 of the Neighbourhood Planning (General) Regulations 2012. In accordance with Regulation 16 HDC will then publicise the NDP for a period of 6 weeks, and appoint an independent examiner. The NDP applies to the Designated Area (DA) (Figure 1-1) approved by Harborough District Council (HDC) as the Local Planning Authority (LPA) for this area.	Replace the whole paragraph with:  "This version of the Neighbourhood Development Plan (NDP) applies to the Designated Area (DA) (Figure 1-1) approved by Harborough District Council (HDC) as the Local Planning Authority (LPA) for this area. It has been examined by an examiner, who is independent of all involved."	"This version of the Neighbourhood Development Plan (NDP) applies to the Designated Area (DA) (Figure 1-1) approved by Harborough District Council (HDC) as the Local Planning Authority (LPA) for this area. It has been examined by an examiner, who is independent of all involved."	To ensure the Plan reflects the examination and for clarity and accuracy

Appendix A – Summary of Examiner Recommendations, Houghton on the Hill Review Neighbourhood Plan

\ \	Recommend ed Modificatio n Ref no	Policy No.	Policy Title	Original Text	Examiner comments	Suggested Revised Text	Reason
Appendix		Page 3 parag raph 10,		bus service along the A47 which does not operate in evenings or on Sundays.	Replace "in evenings" with "after 7.00 p.m.".	bus service along the A47 which does not operate after 7.00 p.m or on Sundays.	For clarity and accuracy
	2	page 11 parag raph 50 and		bus service along the A47 which does not operate in evenings or on Sundays		bus service along the A47 which does not operate after 7.00 p.m or on Sundays	
		page 56 (actua Ily page 12) parag raph 56		bus service along the A47 which does not operate in evenings or on Sundays.		bus service along the A47 which does not after 7.00 p.m or on Sundays.	

Appendix A – Summary of Examiner Recommendations, Houghton on the Hill Review Neighbourhood Plan

× ×	Recommend ed Modificatio n Ref no	Policy No.	Policy Title	Original Text	Examiner comments	Suggested Revised Text	Reason
Appendix	3	Page 15,	policy L1	Appropriate development in the countryside includes uses contained in the National Planning Policy Framework (para 84) and the Harborough District Council Core Strategy (Policy CS11) and;	Delete "and the Harborough District Council Core Strategy (Policy CS11)".	Appropriate development in the countryside includes uses contained in the National Planning Policy Framework (para 84)	For accuracy and to ensure the Plan is in general conformity with the strategic policies contained in the developmen t plan for the area of the authority
	4	Page 16, figure 6-1		To the state of the fall Program Institute Baseline (Surger dashed inc)	Amend the settlement boundary so that the following are included within it:  The site north of Uppingham Road	Boundary to be amended in accordance with recommendation  Site plans and extensions shown at the end of this table	To ensure consistency with the allocated sites.  To ensure accuracy

Α×	Recommend ed Modificatio n Ref no	Policy No.	Policy Title	Original Text	Examiner comments	Suggested Revised Text	Reason
Appendix /					shown on figure 6- 4 of the submission draft as Reserve site; The site off Main Street by the church shown on figure 4.1 of Site Options and Assessment report as site J; and The site east of Main Street, by Willowsic, 34 Main Street, shown on figure 4.1 of Site Options and Assessment report as site L.		and to ensure the Plan contributes to the achievemen t of sustainable developmen t and has regard to national policies and advice contained in guidance issued by the Secretary of State

X A	Recommend ed Modificatio n Ref no	Policy No.	Policy Title	Original Text	Examiner comments	Suggested Revised Text	Reason
Appendix	5	Page 19, parag raph 83		Objective assessments of all these 11 sites are documented in the Evidence Base. Extracts are included below each policy	"The Residential Land Allocation (land north of the A47 immediately east of the  Houghton village) is deliverable. Further work is required in respect of the Reserve Site (land north of the A47 immediately east of the Houghton village), including agreeing a	Objective assessments of all these 11 sites are documented in the Evidence Base. Extracts are included below each policy. The Residential Land Allocation (land north of the A47 immediately east of the Houghton village) is deliverable. Further work is required in respect of the Reserve Site (land north of the A47 immediately east west of the Houghton village), including agreeing a suitable access to the A47 which may involve a diversion of the bridleway through the site.	To ensure the Plan contributes to the achievemen t of sustainable developmen t  For clarity concerning the hierarchy of deliverabilit y of the reserve and allocated sites.  Includes a correction to recommend ation for

4 ×	Recommend ed Modificatio n Ref no	Policy No.	Policy Title	Original Text	Examiner comments	Suggested Revised Text	Reason
Appendix					suitable access to the A47 which may involve a diversion of the bridleway through the site."		accuracy
	6	Page 20	policy L3A	Land north of A47, west of Houghton (Figure 6-3)  Development will be supported subject to the provisions of this Neighbourhood Development Plan, the Village Design Guide and Codes and all of the following specific criteria:  b) Dwellings will have 2 or 3-bedrooms apart	Replace "west" with "east"  Delete the second, "Development will be supported subject to the provisions of this Neighbourhood Development Plan, the Village Design Guide and Codes and all of the following specific criteria:".  Replace criteria (b) with, "Dwellings will	POLICY L3A: RESIDENTIAL SITE ALLOCATION; Land north of A47, east of Houghton (Figure 6-3)  Development will be supported subject to the provisions of this Neighbourhood Development Plan, the Village Design Guide and Codes and all of the following specific criteria:  a) The development will provide for up to 90 dwellings arranged in the area outlined in red on Figure 6-3.	To ensure the Plan contributes to the achievemen t of sustainable developmen t  To ensure the Plan is robust and remains relevant for as long as possible. To

ed Modificatio n Ref no	Policy No.	Policy Title	Original Text	Examiner comments	Suggested Revised Text	Reason
			from up to 10% which may have 4-bedrooms. None will be 1-bedroom dwellings.  d) Dwellings appropriate for single-level	have 1, 2 or 3 bedrooms, apart from up to 10% which may have 4- bedrooms.". In criterion (c), delete "and be located closer to the A47 to minimise distances travelled by residents".  In criterion (d), delete "and will be	b) Dwellings will have 1, 2 or 3 bedrooms, apart from up to 10% which may have 4-bedrooms  c) At least 10% of the total number of dwellings will be built to at least M4(2) standards to meet the needs of people with mobility issues  d) Dwellings appropriate for single-level occupancy and	reflect current housing requirement s and 5 YS, and for clarity and accuracy of the policy.  Changes to the figures to ensure consistency
			occupancy and easily adaptable "Whole-life" housing will be supported and will be closer to the A47 to soften the visual impact when entering the settlement from the west.  e) The area within the	closer to the A47 to soften the visual impact when entering the settlement from the west".	easily adaptable "Whole-life" housing will be supported  e) Recreational facilities for	with the new policy
		AI -	NO NO	n Ref no  No.  Title  from up to 10% which may have 4-bedrooms. None will be 1-bedroom dwellings.  d) Dwellings appropriate for single-level occupancy and easily adaptable "Whole-life" housing will be supported and will be closer to the A47 to soften the visual impact when entering the settlement from the west.	from up to 10% which may have 4-bedrooms. None will be 1-bedroom dwellings.    A	from up to 10% which may have 4-bedrooms. None will be 1-bedroom dwellings.    A

٧×	Recommend ed Modificatio n Ref no	Policy No.	Policy Title	Original Text	Examiner comments	Suggested Revised Text	Reason
Appendix				in green on Figure 6-3 is part of the overall site but is within the Area of Separation (AoS: Policy L2 and Figure 6-2) and not available for housing development. Building will not impinge on the AoS. This area will be used to encourage biodiversity, create "green and leafy" space, and be accessible by pedestrians and cyclists.	letter subsequent criteria.	S106 commuted sum payment towards facilities more central to the village.	
				g) Pedestrian and cycle pathways will be provided throughout the whole site and will link with existing routes to village facilities and the bridleway through the site.	In criterion (g) replace "and the bridleway through the site" with ", as well as a safe means for crossing the A47".".	f) Pedestrian and cycle pathways will be provided throughout the whole site and will link with existing routes to village facilities, as well as a safe means for crossing the A47	
					Replace the existing Figure 6-3 with the	Figures 6-3 and 6-4 to be swapped and labelling changed	

<	Recommend ed Modificatio n Ref no	Policy No.	Policy Title	Original Text	Examiner comments	Suggested Revised Text	Reason
Appendix					existing Figure 6-4. In the description of the Figure, replace "west" with "east"		
	7	Page 23	policy L3B	Land north of the A47, east of Houghton  b) Development of the site may not commence before January 2032.  c) Dwellings will have 2 or 3 bedrooms apart from up to 10% which may have 4 bedrooms. None will be 1-bedroom dwellings.  e) Dwellings appropriate for single-level occupancy, and easily adaptable "Whole-life" housing will be supported and will be adjacent to	Replace "east" with "west"  In criteria (b) replace "2032" with "2027".  Replace criteria (c) with, "Dwellings will have 1, 2 or 3 bedrooms, apart from up to 10% which may have 4-bedrooms.".  In criterion (e), delete "and will be adjacent to the A47 to lessen the visual impact when entering the settlement from the	POLICY L3B: RESERVE SITE; Land north of the A47, west of Houghton (Figure 6-4)  If the requirements of the prevailing HDC Local Plan for housing numbers cannot be met by the allocated site and infill housing, development on this site will be supported, up to but not exceeding the shortfall. Support for such development will be subject to the provisions of this Neighbourhood Development Plan, the Village Design Guide & Codes and all of the following	To ensure the Plan contributes to the achievemen t of sustainable developmen t To ensure the Plan is robust and remains relevant for as long as possible. To reflect current housing requirement

4 ×	Recommend ed Modificatio n Ref no	Policy No.	Policy Title	Original Text	Examiner comments	Suggested Revised Text	Reason
Appendix ,				visual impact when entering Houghton from the east.  f) Pedestrian and cycle	Delete the whole of criterion (e)  In criterion (f) add	a) The development will provide for up to 90 dwellings and will also accommodate within the site boundaries SuDs facilities, recreational and	and for clarity and accuracy of the policy.
				pathways will be provided within the site and to link with existing routes to village facilities, as well as a safe means	after village facilities "and the bridleway through the site".	green space. b) Development of the site may not commence before January 2027	
				for crossing the A47.	Replace the existing Figure 6-4 with the	c) Dwellings will have 1, 2 or 3 bedrooms, apart from up to 10% which may have 4-bedrooms	Changes to the figures to ensure
					existing Figure 6-3 altered so that the Area of separation is excluded from the Site.	d) At least 10% of the total number of dwellings will be built to at least M4(2) standards to meet the needs of people with mobility issues	consistency with the new policy
						e) Dwellings appropriate for single-level occupancy, and easily adaptable "Whole-life" housing will be supported	

¥ X	Recommend ed Modificatio n Ref no	Policy No.	Policy Title	Original Text	Examiner comments	Suggested Revised Text	Reason
Appendix						f) Pedestrian and cycle pathways will be provided within the site and to link with existing routes to village facilities and the bridleway through the site Figures 6-3 and 6-4 to be swapped and labelling changed	
	8	Page 25	NPWP Conclusion	The southern part of the site is potentially appropriate for housing development. However, the potentially serious negative impacts on nearby roads from additional traffic movements, raise serious concerns about the suitability and achievability of this site. Sites more appropriate than this are available for allocation.	Add at the end, "This conclusion was reached before the removal of the proposal for an access to Ingarsby Lane and the closure of the existing Ingarsby Lane/Main Street junction."	NPWP CONCLUSION The southern part of the site is potentially appropriate for housing development. However, the potentially serious negative impacts on nearby roads from additional traffic movements, raise serious concerns about the suitability and achievability of this site. Sites more appropriate than this are available for allocation. This conclusion was reached before the removal of the proposal for an access to	To ensure clarity in the text

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Appendix A						Ingarsby Lane and the closure of the existing Ingarsby Lane/Main Street junction	
	9	Page 26	policy L4	New text	The locations to which this policy applies include, but are not limited to, the site off Main Street by the church shown on figure 4.1 of Site Options and Assessment report as site J; and the site east of Main Street, by Willowsic, 34 Main Street, shown on figure 4.1 of Site Options and Assessment report as site L.	POLICY L4: INFILL HOUSING  New residential development will be permitted on small-scale infill sites within the Settlement Boundary subject to the Policies of this Neighbourhood Development Plan, the provisions of the Village Design Guide & Codes and all of the following specific criteria:  a) is in keeping with the scale, form, and character of its surroundings and reflects the level of service provision within the Designated Area;  b) provides for a safe vehicular and pedestrian access to the site and any	To ensure clarity of the policy and to ensure the Plan contributes to the achievemen t of sustainable developmen t

x A	Recommend ed Modificatio n Ref no	Policy No.	Policy Title	Original Text	Examiner comments	Suggested Revised Text	Reason
Appendix						traffic generation and parking impact created does not result in an unacceptable direct or cumulative impact on congestion or on road and pedestrian safety;	
						c) does not result in an unacceptable loss of amenity for neighbouring occupiers by reason of loss of privacy, loss of daylight, visual intrusion or noise in line with Harborough District Council Supplementary Planning Guidance.	
						The locations to which this policy applies include, but are not limited to, the site off Main Street by the church shown on figure 4.1 of Site Options and Assessment report as site J; and the site east of Main Street, by Willowsic, 34 Main Street,	

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Appendix						shown on figure 4.1 of Site Options and Assessment report as site L.	
		Page 28	policy L6	14 Houghton Primary School, School Lane School grounds, play and nature areas  18 Footpaths in and around the village Countryside access	Delete locations 14 and 18 and renumber accordingly.	POLICY L6: IMPORTANT OPEN SPACES INCLUDING THOSE FOR SPORT AND RECREATION  The sites shown green on Figure 6-5 including those listed below, are of high value for sport, recreation, amenity, tranquillity or as green spaces	To ensure the plan has regard to national policies and advice contained in guidance issued by
	10	Page 29,	Figure 6-5		Exclude the Church from Location 2.  Alter Location 10 so that it excludes any land adjoining or facing the residential allocation or the reserve site.  Exclude the Village Hall from Location 13.	within the built area.  Development proposals that result in their loss, or have a significant adverse effect on them, will not be supported.  Important Open Space, Sport & Recreation sites (OSSR's)  Location Designation 1 Cricket Ground, Stretton Lane Sports facility * 2 Churchyard and Cemetery, Main Street Burial ground *	the Secretary of State and to ensure the Plan is in general conformity with the strategic policies contained in the developmen t plan for

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Appendix					Delete location 14 and renumber accordingly.	3 St Catharines Way/Main St. north & south corners Amenity Open Space * 4 Freer Close green areas Amenity Open Space * 5 St Catharine's Green, west side of St Catharine's Way Amenity Open Space * 6 St Catharine's Way north of junction with North Way Amenity Open Space * 7 Chapel Close Green, Chapel Close Amenity Open Space * 8 St Catherines Way/Chapel Close Green Amenity Open Space * 9 Allotments, Uppingham Road Allotments * 10 Uppingham Road/Ingarsby Lane verges Amenity Open Space * 11 Recreation Field, Weir Lane This includes football and tennis facilities, two pavilions, Jubilee Walk. Amenity Open Space & Sports	the area of the authority

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Appendix						facility *  12 Recreation Field play area, Weir Lane. Play area *  13 Village Hall field including bowling green. Amenity Open Space  14 Attenuation pond area and footpath Harris Drive/Stacey Avenue Amenity Open Space 15 Children's play area (LEAP), Stacey Avenue Play area 16 Children's play area & attenuation pond area, John Glover Drive Play area/Amenity Open Space 17 Other areas on Figure 6-5 not stated above Amenity Open Space  * Source: HDC list of Green Spaces Houghton-on-the-Hill	
	11	Page 34	policy H3	c) at least two car parking spaces (excluding garage space) within the curtilage of each	Replace criteria (c) and (d) with: "c) provision for safe parking having regard to highways	POLICY H3: PARKING & TRAFFIC MANAGEMENT IN NEW DEVELOPMENTS The following elements are supported:	To ensure the Plan is in general conformity with the

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Appendix ,				dwelling, with three spaces for 4-bedroom or larger dwellings;  d) one additional communal/visitor parking space for every 3 dwellings, distributed as lay-bys across the development so they are as close as practical to each dwelling to reduce onstreet and on-pavement parking;	authority guidance and standards"  Replace "e)" with "d)".	a) roads with a design speed of no more than 20 mph; b) pedestrian and cycle routes as appropriate to provide safe, convenient and attractive routes to shops, employment, Houghton School and community facilities and which are integrated into wider networks; c) provision for safe parking having regard to highways authority guidance and standards d) where distributed lay-by parking is not viable, then car parking of equal or greater capacity within the development may be substituted	strategic policies contained in the developmen t plan for the area of the authority
	12	Page 47, paragra ph 144		144. The HDC Core Strategy 2006-2028; paragraph 5.78 reminds us that: a. "The Natural Environment and Rural	Delete the whole paragraph.	Text deleted at para 144	To correct an error

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Appendix ,				Communities (NERC) Act 2006, Section 40 requires the Council to have regard to biodiversity conservation when carrying out its functions. This duty, commonly referred to as the "biodiversity duty", means that the Council must, in exercising its functions, have regard to the purpose of conserving biodiversity."  b. "the potential exists to create and enhance wildlife corridors and networks and encourage the rebuilding of fragmented habitats through conservation management."			

Appendix A – Summary of Examiner Recommendations, Houghton on the Hill Review Neighbourhood Plan

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Appendix		Page 47, paragra ph 147		a) HDC Core Strategy 2006-2028, Paragraph 5.78	Delete indent (a) and re-letter the following indents.	146. In the wider context, this policy seeks to give neighbourhood detail to the following local and national plans:  a) Paragraph 5.93 of the HDC Phase 1 Habitat Survey 2008 provides information relating to habitats, protected species, designations, wildlife corridors and potential Local Wildlife Sites (non-statutory biodiversity designations) for areas in the district most at risk of development. b) NPPF (December 2024) paragraphs 187, 192, 193	To correct an error and to ensure the Plan is in general conformity with the strategic policies contained in the developmen t plan for the area of the authority and to take account of consequential paragraph number changes

Y X	Recommend ed Modificatio n Ref no	Policy No.	Policy Title	Original Text	Examiner comments	Suggested Revised Text	Reason
Appendix	13	Page 49	policy EV3, Buildings and Structures	F	Delete the rows beginning with the numbers 5, 8 and 14 and renumber appropriately.	Insert new table with rows deleted	To correct an error and to ensure the plan has regard to national policies and advice contained in guidance issued by the Secretary of State
	14	Page 49 (actua Ily page 50), parag raph 153		153. Current designated Heritage Assets include listed buildings and structures mainly in the Conservation Area (Fig 6-9). The details of the Designation are available from Historic England. Under the NPPF, when considering the impact of a proposed development	Replace the first sentence with:  "Current designated Heritage Assets comprise listed buildings mainly in the Conservation Area. Figure 6-9 shows these apart from two milestones on the	151. Current designated Heritage Assets comprise listed buildings mainly in the Conservation Area. Figure 6-9 shows these apart from two milestones on the A47 outside the area covered by the figure. The details of the Designation are available from Historic England. Under the NPPF, when considering the impact of a proposed	For accuracy and clarity and to take account of consequenti al paragraph number changes

×A	Recommend ed Modificatio n Ref no	Policy No.	Policy Title	Original Text	Examiner comments	Suggested Revised Text	Reason
Appendix				on the significance of a designated heritage asset, great weight should be given to the asset's conservation and substantial harm, or loss, should be exceptional.	A47 outside the area covered by the figure."	development on the significance of a designated heritage asset, great weight should be given to the asset's conservation and substantial harm, or loss, should be exceptional.	
	15	Page 51, figure 6-9		Togget 69 Lection of Start Buildings and the Houghton Conservation Fees.	Add Milestone Uppingham Rd (list entry number 1180102) to the figure. Colour the diamond for St Catherine's Church differently. Alter the key so that it distinguishes	Milestone to be added to figure.  Key to be altered	To correct an omission and for clarity as part of the mapping
		Page 51, table			between Grade II* and Grade II Listed Buildings.  Add in a final row of the table "1074814 Eaton House, 57 Main St. II"	1074814 Eaton House, 57 Main St. II to be added to table on page 51	

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Appendix A		Page 4 <del>9,</del> 52, Figure 6-10		Figure 6-St souther of 6000 dividings and Smithers, numbered in hand in policy (17).	Remove the red circles for 5, 8, 13 and 14 and those numbers and add 7. Renumber so that the numbers correspond with the table on page 49.		For consistency with the recommend ed modificatio n 13 and to ensure consistency
	16	Villag e Desig n Guide & Codes 2025 Page 28, Figure 3-1			Remove the same red circles.		To ensure consistency and accuracy

Extension to Settlement Boundary 1 (allocated site east of Houghton on the Hill)



Extension to settlement boundary 2 to incorporate site J



Extension to settlement boundary 3 to incorporate site L

