

**Leicestershire, Leicester and Rutland
Gypsy and Traveller Needs Assessment
Refresh**

Report
May 2013
ANNEX
SEPARATE COUNCIL REPORTS

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GTAA REFRESH REPORT 2012

BLABY DISTRICT COUNCIL

1. Introduction

- 1.1 This report summarises a refreshed assessment of the need for pitch numbers for Gypsies and Travellers, and plot numbers for Travelling Showpeople, in the Blaby District Council (BDC) area. This has been carried out in 2012, drawing on survey interviews, secondary research, local authority planning records and data from the Multi Agency Traveller Unit (MATU).
- 1.2 This refresh GTAA also draws on the baseline data and requirements for 2006 – 2016 in the previous GTAA carried out by the University of Birmingham (published April 2007 with fieldwork interviews undertaken in 2006).
- 1.3 The refreshed GTAA 2012 was commissioned from De Montfort University in July 2012 by eight local authorities of whom Blaby District Council is one. An interim report has previously been provided which was based on secondary data and was liable to change.
- 1.4 This annex within the GTAA Refresh 2012 contains an updated assessment of pitch and plot requirements based on the survey interviews undertaken in 2012, the application of a methodology and set of estimates and assumptions to that data and on that basis the calculation of requirements across Leicester, Leicestershire and Rutland (LLR).
- 1.5 The methodology, estimates and assumptions are set out in full in the main report of the GTAA Refresh 2012. Revisions have been made to the requirements identified in the interim report in order to ensure a consistency of approach across all local authorities in the final main report and appendices.

2. Definitions

- 2.1 The brief for the 2012 refresh requires district level information that will be used to inform and support planning policy development which meets the requirements of the *National Planning Policy Framework* (Department of Communities and Local Government, March 2012) and *Planning Policy for Travellers* (Department of Communities and Local Government, March 2012).
- 2.2 Planning Policy for Travellers states that “For the purposes of this planning policy, “pitch” means a pitch on a “gypsy and traveller” site and “plot” means a pitch on a “travelling showpeople” site (often called a “yard”). This terminology differentiates between residential pitches for “gypsies and travellers” and

mixed-use plots for “travelling showpeople”, which may/will need to incorporate space or to be split to allow for the storage of equipment”.

3. Provision in Blaby District in 2006

3.1 The 2007 Study took into account the supply of pitches and plots as at December 2006. The Study identified a supply for 70 pitches for Gypsies and Travellers, consisting of 20 social rented pitch and 50 private pitches (GTAA, p.81). The social rented pitches are located at the Aston Firs site managed by Leicestershire County Council. This remains the case (MATU, November 2012).

4. GTAA Requirements 2006 - 16

4.1 The GTAA identified a shortfall in the number of pitches and plots available in the LLR Study Area and the need for additional provision distributed on the basis the location of ‘need where it arises’. The additional pitches and plots required in Blaby District were stated to be:

- 13 residential pitches in 2006 – 2011
- 13 residential pitches in 2011 – 16

- 10 transit caravan capacity in 2006 – 11 (provided in total across two separate sites)
- 0 additional transit caravan capacity in 2011 – 16

- 1 plots for Showpeople in 2006 – 11
- 2 plots for Showpeople in 2011 - 16

5. Regional Plan Requirements

5.1 The subsequent East Midlands Regional Plan (2009) Policy 16 (Annex 2, page 168) included minimum additional requirements in BDC as follows:

- 13 residential pitches in 2007 – 2012
- 5 transit pitches in 2007 – 2012
- 1 plots for Showpeople in 2007 – 2012

5.2 The Regional Plan stated that assessments should be updated beyond 2012 with an ongoing increase of 3% compound growth per year for household formation assumed for Gypsies and Travellers and 1.5% for travelling Showpeople (Paragraph 3.1.18, page 47).

6. Additional Residential Provision Achieved

6.1 The GTAA Study Team has updated and reconciled records from Blaby District Council and the Multi Agency Traveller Unit in order to estimate the current supply as follows:

Blaby District Council Table 1: Estimate of the Residential Pitch Supply for Gypsies and Travellers

Pitch supply as at 31 December 2006 (Source GTAA 2007)	
Social rented pitches	20
Private pitches with planning permission	50
Changes in pitch supply since from 1 January 2007 to 1 April 2012 (Source GTAA Refresh 2012)	
Additional Social rented pitches	0
Private pitches with permanent planning permission	52
Total	122

6.2 The social rented pitch in Table 1 is shown as being one based on its reported use. It should be noted that this differs from the figure of three pitches at this site which is published in the CLG Caravan Count.

6.3 The additional residential pitches provided which have been counted above consist of:

Planning Reference	Location	Additional Pitches
08/0219/1/PYCS 11/0887/1/PY	Kirk Lane, Enderby	1
10/0156/1/PY	Leicester Road, Sharnford	1
10/0328/1/VY	Hospital Lane, Blaby	1
10/0014/1/PY	Hinckley Road, Sapcote	1
08/0894/1/PX	Blaby Road, Enderby	10
09/0110/1/PX	Hinckley Road, Kirby Muxloe	1
08/0799/1/PY	Beggars Lane, Enderby	1
08/0258/1/VY	Kirk Lane, Enderby	1
08/0193/1/PYCS 08/0170/1/PYCS	Hinckley Road, Sapcote	11
08/0366/1/VY	Kirk Lane, Enderby	3
07/1137/1/PXCS	Kirk Lane, Enderby	4
07/0494/1/PY	Hinckley Road, Aston Flamville	9
07/0064/1/VY	Aston Firs, Sapcote	4
05/1131/1/PX	Kirk Lane, Enderby	0
10/0670/1/PY	Kirk Lane, Enderby	4

7. Comparison of Current Position to the 2007 GTAA

- 7.1 The 2007 GTAA suggested that there was a 10-year requirement for 26 additional pitches in Blaby District. There have been 52 pitches approved since January 2007.
- 7.2 This represents a higher level of delivery, exceeds the GTAA requirement and represents a net additional contribution towards the overall requirement identified across LLR.

8. Refresh GTAA 2012

- 8.1 The surveys undertaken in 2012 have been used to refresh the calculation of permanent pitch requirements. This follows a similar methodology to that used in 2007 based on the estimates and assumptions set out in the main report. This produces a refreshed assessment set out in Table 2, that there is a need for 15 additional permanent residential pitches to be provided by 31 March 2017.
- 8.2 The brief for the GTAA Refresh 2012 requires an assessment of the proportion of future pitches that should be on private sites and on affordable sites, which has been taken to refer to social rented sites. From the reasons set out in section 10.3 of the main report we have applied an assumption that 50% of the future requirement should be for social rented pitches and 50% private pitches.

Blaby District Council Table 2: Residential Pitch Requirements April 2012 – March 2017

Element in the calculation:	Pitches/families
Current residential supply	
1. Socially rented pitches November 2012 ¹	20
2. Pitches on private authorised sites November 2012 ²	102
3. Total pitches/households November 2012 (rows 1+2)	122
Additional need in July 2012 and arising 2012- 2017³	
4. Overcrowding on LA sites November 2012 ⁴	0
5. Net movement from housing to sites 2012-2017 ⁵	0
6. Unauthorised development November 2012 ⁶	0
7. Unauthorised encampment November 2012 ⁷	3
8. End of temporary permissions 2012-2017 ⁸	0
9. New household formation 2012-2017 ⁹	15
10. Additional need 2012-2017 (rows 4 – 9)	18
Additional supply 2012-2017	
11. LA pitches not utilised November 2012 ¹⁰	0
12. Authorised pitches undeveloped November 2012 ¹¹	0
13. Planning applications pending November 2012 ¹²	0
14. New pitches planned November 2012 ¹³	0
15. Vacancies on socially rented sites 2012-2017 ¹⁴	5
16. Additional Supply 2012-2017 (rows 11 – 15)	5
Additional residential pitch requirements	
17. Requirement for extra residential pitches 2012-2016	13
Tenure:	
Social rented pitches	7
Private residential pitches	6

¹ Gypsy/Traveller and Travelling Showpeople Caravan Sites provided by Local Authorities and private Registered Providers in England on 19 January 2012 (CLG)

² Base estimates in GTAA 2006 plus additional provision reported by local authority and MATU. Figure assumes enforcement action would secure the reversion of the Sinope sites to use by Gypsies & Travellers.

³ Although this first tranche is shown from April 2012 to March 2017 the data used and embedded in the assumed baseline figure as at April 2012 includes all data and planning permission information provided up to early December 2012, the date of the first draft of the report published to client councils.

⁴ Study Team assumption in the absence of any such data from Leicester City Council or Leicestershire County Council

⁵ Study Team estimate based on survey findings applied to the estimated Gypsy and Traveller population

⁶ Tolerated unauthorised sites on Gypsies own land from Count of Gypsy and Traveller Caravans on 19 January 2012: The last five counts (CLG) divided by 1.6 for estimate of caravan number per household

⁷ Study Team calculation based on MATU data and stated assumptions

⁸ Temporary planning permissions from Count of Gypsy and Traveller Caravans on 19 January 2012: The last five counts (CLG) divided by 1.6 for estimate of caravan number per household. These temporary permissions are in Hinckley & Bosworth Borough and Rutland

⁹ Study Team estimates based on survey findings applied to the estimated Gypsy and Traveller population

¹⁰ Information provided by MATU shows zero vacant pitches

¹¹ The council has not reported any undeveloped pitches

¹² The council has confirmed there are no pending applications

¹³ No formal plans for pitches identified

¹⁴ Study Team calculation based on an assumed 5% vacancy rate per year over 5 years

9. Future Household Growth

- 9.1 The brief for this GTAA Refresh 2012 requires assessment of pitch requirements in future years set out in 5-year tranches to 2027 and a 4-year tranche to 2031. This refresh has
- assumed that the base as at November 2012 was 122 pitches
 - assumed that the requirement of 13 additional pitches (shown in Table 2) by 31 March 2017 is met. This reflects 'need where it arises'.
 - taken this as superseding the requirement Regional Plan Policy 16 requirement of 13 additional pitches provided in 2007 – 12.
- 9.2 The partner authorities may wish to take the view that provision should be co-ordinated on the basis of 'need where it should be met'. This would work towards local authorities that have little or no provision agreeing targets to subsequently making relatively greater provision in future years than would otherwise be the case.
- 9.3 The Study Team has sought evidence concerning future rate of household formation. Survey findings have informed calculations made of the need arising in 2012-17. Thereafter, in the absence of accurate Census data in this area, the generation of measurements is difficult to achieve. In this report a rate of growth of 3% per annum compound continues to be applied. This is the same assumption as used in the GTAA and referred to in CLG guidance and other studies.
- 9.4 On the basis stated above the additional pitches required in tranches to 2031 are set out in Table 3 below.

Blaby District Council Table 3: Residential Pitch Requirements 2012 – 2031

	April 2012 – March 2017	April 2017 – March 2022	April 2022 – March 2027	April 2027 – March 2031
Baseline Information				
Housed	6	7	8	9
Pitches	122	135	158	184
Additional Households formed				
From housed families	Not Applicable	1	1	1
From families on sites		22	25	23
Additional Pitch Requirements				
From housed families (50%)	Not Applicable	1	1	1
From families on sites		22	25	23
Total Pitch Requirement		23	26	24
<i>of which</i>				
Private pitches		12	13	12
Social rented pitches	11	13	12	
Giving				
Net Pitches Added	13	23	26	24
Total Pitches	135	158	184	208

10. Transit Requirement

10.1 The brief for the 2012 GTAA Refresh includes the assessment of requirements for transit provision. The GTAA stated that this was for transit caravan capacity of up to 20. The Regional Plan expressed this as a requirement for up to 10 transit pitches in the period 2006 – 11. No further requirements were set for 2011 -16.

10.2 The transit position in BDC is set out at Table 4.

Blaby District Council Table 4: Transit Caravan Capacity Requirement

Requirement in 2007 GTAA	Provision since 2007	Outstanding Requirement
Up to 10	28	0

10.3 The transit provision approved from 2007 consists of

Planning Reference	Location	Additional Pitches
08/0219/1/PYCS 11/0887/1/PY	Blaby Road, Enderby	10
10/0014/1/PY	Hinckley Road, Sapcote	16
08/0193/1/PYCS 08/0170/1/PYCS	Hinckley Road, Sapcote	1
07/0494/1/PY	Hinckley Road, Aston Flamville	1

10.4 No further transit provision has been identified as needed in Blaby District.

11. Showpeople

11.1 The 2007 GTAA identified the supply of Showpeople plots as consisting of two locations used by a total of over 10 families with yards in Enderby and Glenfield. Showpeople typically have a static caravan/mobile at their yard and a separate caravan used to travel together with trailers, rides and equipment.

11.2 In January 2011 an experimental CLG Count was undertaken counting the caravans of travelling Showpeople. The return from Blaby District identified 15 of which had permanent planning permission.

11.3 Accommodation need for this group is expressed in terms of Plots and refers to mixed-use areas which may/will need to incorporate space or to be split to allow for the storage of equipment. These plots will be located in areas often known as yards rather than sites.

11.4 The GTAA identified a need for a total of three additional plots (one in the first tranche and two in the second). There has been no reported additional provision of plots since the 2007 GTAA. This 2012 Refresh estimates that there is a need for one additional plot in Blaby District in each of the four tranches to 2031.

11.5 Table 5 summarises the Showpeople position to 31 March 2012

Blaby District Council Table 5: Showpeople Plot Requirements compared to GTAA

Plot requirement by 2017 (GTAA)	Plot provision since 2007	Outstanding plot requirement
3	0	3

11.6 The client brief for the GTAA 2012 Refresh requires figures to be provided on future requirements in tranches to 2031. This has been estimated to as follows in Table 6.

11.7 It is assumed that the three additional plots recommended in the GTAA would have been provided and that the base position to calculate growth beyond April 2017 is, therefore, 10 + 3 =13. Thereafter growth of 1.5% per annum compound has been applied.

Blaby District Council Table 6: Showpeople Plot Requirements 2012 - 2031

Base	Backlog	Newly arising need from household growth		
	April 2012 –March 2017	April 2017- March 2022	April 2022 – March 2027	April 2027 – March 2031
10	3	1	1	1

GTAA REFRESH REPORT 2012

CHARNWOOD BOROUGH COUNCIL

1. Introduction

- 1.1 This report summarises a refreshed assessment of the need for pitch numbers for Gypsies and Travellers, and plot numbers for Travelling Showpeople, in the Charnwood Borough Council area. This has been carried out in 2012, drawing on survey interviews, secondary research, local authority planning records and data from the Multi Agency Traveller Unit (MATU).
- 1.2 This refresh GTAA also draws on the baseline data and requirements for 2006 – 2016 in the previous GTAA carried out by the University of Birmingham (published April 2007 with fieldwork interviews undertaken in 2006).
- 1.3 The refreshed GTAA 2012 was commissioned from De Montfort University in July 2012 by eight local authorities of whom Charnwood Borough Council is one. An interim report has previously been provided which was based on secondary data and was liable to change.
- 1.4 This annex within the GTAA Refresh 2012 contains an updated assessment of pitch and plot requirements based on the survey interviews undertaken in 2012, the application of a methodology and set of estimates and assumptions to that data and on that basis the calculation of requirements across Leicester, Leicestershire and Rutland (LLR).
- 1.5 The methodology, estimates and assumptions are set out in full in the main report of the GTAA Refresh 2012. Revisions have been made to the requirements identified in the interim report in order to ensure a consistency of approach across all local authorities in the final main report and appendices.

2. Definitions

- 2.1 The brief for the 2012 refresh requires district level information that will be used to inform and support planning policy development which meets the requirements of the *National Planning Policy Framework* (Department of Communities and Local Government, March 2012) and *Planning Policy for Travellers* (Department of Communities and Local Government, March 2012).
- 2.2 Planning Policy for Travellers states that “For the purposes of this planning policy, “pitch” means a pitch on a “gypsy and traveller” site and “plot” means a pitch on a “travelling showpeople” site (often called a “yard”). This terminology

differentiates between residential pitches for “gypsies and travellers” and mixed-use plots for “travelling showpeople”, which may/will need to incorporate space or to be split to allow for the storage of equipment”.

3. Provision in Charnwood in 2006

3.1 The 2007 Study took into account the supply of pitches and plots as at December 2006. The Study identified a nil supply of pitches for Gypsies and Travellers.

4. GTAA Requirements 2006 - 16

4.1 The GTAA identified a shortfall in the number of pitches and plots available in the LLR Study Area and the need for additional provision distributed on the basis the location of ‘need where it arises’. The additional pitches and plots required in Charnwood Borough were stated to be:

- 9 residential pitches in 2006 – 2011
- 2 residential pitches in 2011 – 16

- 10 transit caravan capacity in 2006 – 11
- 0 additional transit caravan capacity in 2011 – 16

- 4 plots for Showpeople in 2006 – 11
- 5 plots for Showpeople in 2011 - 16

5. Regional Plan Requirements

5.1 The subsequent East Midlands Regional Plan (2009) Policy 16 (Annex 2, page 168) included minimum additional requirements in Charnwood Borough as follows:

- 9 residential pitches in 2007 – 2012
- 10 transit pitches in 2007 – 2012
- 4 plots for Showpeople in 2007 – 2012

5.2 The Regional Plan stated that assessments should be updated beyond 2012 with an ongoing increase of 3% compound growth per year for household formation assumed for Gypsies and Travellers and 1.5% for travelling Showpeople (Paragraph 3.1.18, page 47).

6. Additional Residential Provision Achieved

6.1 The GTAA Study Team has updated and reconciled records from Charnwood Borough Council and the Multi Agency Traveller Unit in order to estimate the current supply as follows:

Charnwood Borough Council Table 1: Estimate of the Residential Pitch Supply for Gypsies and Travellers

Pitch supply as at 31 December 2006 (Source GTAA 2007)	
Social rented pitches	0
Private pitches with planning permission	0
Changes in pitch supply since from 1 January 2007 to 1 April 2012 (Source GTAA Refresh 2012)	
Additional Social rented pitches	0
Private pitches with permanent planning permission	0
Total	0

6.2 One pitch in South Croxton (P/09/1068/2) was allowed on appeal in May 2010. This appeal related to the provision of two mobile homes for one family. MATU reports that this site is closed (November 2012). It has not been counted as part of pitch supply in Table 1. This pitch is referred as part of supply to meet need to in row 12 of Table 2 below, described as an authorised pitch which is undeveloped.

7. Comparison Of Current Position To The 2007 GTAA

7.1 The 2007 GTAA suggested that there was a 10-year requirement for 39 additional pitches in Charnwood Borough.

8. Refresh GTAA 2012

8.1 The surveys undertaken in 2012 have been used to refresh the calculation of permanent pitch requirements. This follows a similar methodology to that used in 2007 based on the estimates and assumptions set out in the main report. This produces a refreshed assessment set out in Table 2, that there is a need for 3 additional permanent residential pitches to be provided by 31 March 2017.

8.2 The brief for the GTAA Refresh 2012 requires an assessment of the proportion of future pitches that should be on private sites and on affordable sites, which has been taken to refer to social rented sites. From the reasons set out in section 10.3 of the main report we have applied an assumption that 50% of the future requirement should be for social rented pitches and 50% private pitches.

Charnwood Borough Council Table 2: Residential Pitch Requirements April 2012 – March 2017

Element in the calculation:	Pitches/families
Current residential supply	
1. Socially rented pitches November 2012 ¹⁵	0
2. Pitches on private authorised sites November 2012 ¹⁶	0
3. Total pitches/households November 2012 (rows 1+2)	0
Additional need in July 2012 and arising 2012- 2017¹⁷	
4. Overcrowding on LA sites November 2012 ¹⁸	0
5. Net movement from housing to sites 2012-2017 ¹⁹	0
6. Unauthorised development November 2012 ²⁰	0
7. Unauthorised encampment November 2012 ²¹	3
8. End of temporary permissions 2012-2017 ²²	0
9. New household formation 2012-2017 ²³	1
10. Additional need 2012-2017 (rows 4 – 9)	4
Additional supply 2012-2017	
11. LA pitches not utilised November 2012 ²⁴	0
12. Authorised pitches undeveloped November 2012 ²⁵	1
13. Planning applications pending November 2012 ²⁶	0
14. New pitches planned November 2012 ²⁷	0
15. Vacancies on socially rented sites 2012-2017 ²⁸	5
16. Additional Supply 2012-2017 (rows 11 – 15)	1
Additional residential pitch requirements	
17. Requirement for extra residential pitches 2012-2017	3
Tenure:	
Social rented pitches	1
Private residential pitches	2

¹⁵ Gypsy/Traveller and Travelling Showpeople Caravan Sites provided by Local Authorities and private Registered Providers in England on 19 January 2012 (CLG)

¹⁶ Base estimates in GTAA 2006 plus additional provision reported by local authority and MATU.

¹⁷ Although this first tranche is shown from April 2012 to March 2017 the data used and embedded in the assumed baseline figure as at April 2012 includes all data and planning permission information provided up to early December 2012, the date of the first draft of the report published to client councils.

¹⁸ Study Team assumption in the absence of any such data from Leicester City Council or Leicestershire County Council

¹⁹ Study Team estimate based on survey findings applied to the estimated Gypsy and Traveller population

²⁰ Tolerated unauthorised sites on Gypsies own land from Count of Gypsy and Traveller Caravans on 19 January 2012: The last five counts (CLG) divided by 1.6 for estimate of caravan number per household

²¹ Study Team calculation based on MATU data and stated assumptions

²² Temporary planning permissions from Count of Gypsy and Traveller Caravans on 19 January 2012: The last five counts (CLG) divided by 1.6 for estimate of caravan number per household. These temporary permissions are in Hinckley & Bosworth Borough and Rutland

²³ Study Team estimates based on survey findings applied to the estimated Gypsy and Traveller population

²⁴ Information provided by MATU shows zero vacant pitches

²⁵ MATU has reported one undeveloped pitch in South Croxton (P/09/1068/2)

²⁶ The council has confirmed there are no pending applications

²⁷ No formal plans for pitches identified

²⁸ Study Team calculation based on an assumed 5% vacancy rate per year over 5 years

9. Future Household Growth

- 9.1 The brief for this GTAA Refresh 2012 requires assessment of pitch requirements in future years set out in 5-year tranches to 2027 and a 4-year tranche to 2031. This refresh has
- assumed that the base as at November 2012 was 0 pitches
 - assumed that the one pitch that has consent but is undeveloped is brought into use
 - assumed that the requirement of 3 additional pitches (shown in Table 2) by 31 March 2017 is met. This reflects 'need where it arises'.
 - taken this as superseding the requirement Regional Plan Policy 16 requirement of nine additional pitches provided in 2007 – 12.
- 9.2 The partner authorities may wish to take the view that provision should be co-ordinated on the basis of 'need where it should be met'. This would work towards local authorities that have little or no provision agreeing targets to subsequently making relatively greater provision in future years than would otherwise be the case.
- 9.3 The Study Team has sought evidence concerning future rate of household formation. Survey findings have informed calculations made of the need arising in 2012-17 on the basis of 'need where it arises', that is ignoring any policy based redistributive issues. After 2012-16, in the absence of accurate Census data in this area, the generation of measurements is difficult to achieve. In this report a rate of growth of 3% per annum compound continues to be applied. This is the same assumption as used in the GTAA and referred to in CLG guidance and other studies.
- 9.4 On the basis stated above the additional pitches required in tranches to 2031 are set out in Table 3 below.

Charnwood Borough Council Table 3: Residential Pitch Requirements 2012 - 2031

	April 2012 – March 2017	April 2017 – March 2022	April 2022 – March 2027	April 2027 - 2031
Baseline Information				
Housed	6	6	7	8
Pitches	0	3	4	6
Additional Households formed				
From housed families	Not Applicable	1	1	1
From families on sites		0	1	1
Additional Pitch Requirements				
From housed families (50%)	Not Applicable	1	1	1
From families on sites		0	1	1
Total Pitch Requirement		1	2	2
<i>of which</i>				
Private pitches		0	1	1
Social rented pitches		1	1	1
Giving				
Net Pitches Added	3	1	2	2
Total Pitches	3	4	6	8

10. Transit Requirement

10.1 The brief for the 2012 GTAA Refresh includes the assessment of requirements for transit provision. The GTAA stated that this was for transit caravan capacity of up to 10. The Regional Plan expressed this as a requirement for up to 10 transit pitches in the period 2006 – 11. No further requirements were set for 2011 -16.

10.2 The transit position in Charnwood Borough is set out at Table 4.

Charnwood Borough Council Table 4: Transit Caravan Capacity Requirement

Requirement in 2007 GTAA	Provision since 2007	Outstanding requirement
Up to 10	0	Up to 10

10.3 No further transit provision over and above this requirement has been identified as required by the GTAA Refresh 2012.

11. Showpeople

11.1 The 2007 GTAA identified the supply of Showpeople plots as consisting of three locations used by an estimated total of 23 families. Showpeople typically

have a static caravan/mobile at their yard and a separate caravan used to travel together with trailers, rides and equipment.

- 11.2 In January 2011 an experimental CLG Count was undertaken counting the caravans of travelling Showpeople. The return from Charnwood Borough identified 35 caravans all of which had permanent planning permission.
- 11.3 Accommodation need for this group is expressed in terms of Plots and refers to mixed-use areas which may/will need to incorporate space or to be split to allow for the storage of equipment. These plots will be located in areas often known as yards rather than sites.
- 11.4 The GTAA identified a need for a total of nine additional plots (four in the first tranche and five in the second). There has been no reported additional provision of plots since the 2007 GTAA. Although delivery of sites has not met GTAA recommendations in the first tranche up to 2011, an assumption has been made that Charnwood Borough Council is working towards the delivery of nine showpeople plots by 2017 and so this is used as the base supply figure to calculate growth in 2012 – 17
- 11.5 Table 5 summarises the Showpeople position to 31 March 2012 showing a need for 5 additional plots for Showpeople by 31 March 2017 to meet the requirements identified in the GTAA.

Charnwood Borough Council Table 5: Showpeople Plot Requirements compared to GTAA

Plot requirement by 2017 (GTAA)	Plot provision since 2007	Outstanding plot requirement
5	0	5

- 11.6 The brief for the GTAA 2012 Refresh requires figures to be provided on future requirements in 5-year tranches to 2031. This is estimated as follows in Table 6. It has been assumed that the five additional plots recommended in the GTAA would be provided and that the base position to calculate growth beyond is, therefore, 23 + 9 = 31. Thereafter growth of 1.5% per annum compound has been applied.

Charnwood Borough Council Table 6: Showpeople Plot Requirements 2012 - 2031

Base	Backlog	Newly arising need from household growth		
	April 2012 – March 2017	April 2017- March 2022	April 2022 – March 2027	April 2027 – March 2031
23	9	2	3	2

GTAA REFRESH REPORT 2012

LEICESTER CITY COUNCIL

1. Introduction

- 1.1 This report summarises a refreshed assessment of the need for pitch numbers for Gypsies and Travellers, and plot numbers for Travelling Showpeople, in the Leicester City Council area. This has been carried out in 2012, drawing on survey interviews, secondary research, local authority planning records and data from the Multi Agency Traveller Unit (MATU).
- 1.2 This refresh GTAA also draws on the baseline data and requirements for 2006 – 2016 in the previous GTAA carried out by the University of Birmingham (published April 2007 with fieldwork interviews undertaken in 2006).
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- 1.4 This annex within the GTAA Refresh 2012 contains an updated assessment of pitch and plot requirements based on the survey interviews undertaken in 2012, the application of a methodology and set of estimates and assumptions to that data and on that basis the calculation of requirements across Leicester, Leicestershire and Rutland (LLR).
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2. Definitions

- 2.1 The brief for the 2012 refresh requires district level information that will be used to inform and support planning policy development which meets the requirements of the *National Planning Policy Framework* (Department of Communities and Local Government, March 2012) and *Planning Policy for Travellers* (Department of Communities and Local Government, March 2012).
- 2.2 Planning Policy for Travellers states that “For the purposes of this planning policy, “pitch” means a pitch on a “gypsy and traveller” site and “plot” means a pitch on a “travelling showpeople” site (often called a “yard”). This terminology differentiates between residential pitches for “gypsies and travellers” and

mixed-use plots for “travelling showpeople”, which may/will need to incorporate space or to be split to allow for the storage of equipment”.

3. Provision in City of Leicester in 2006

3.1 The 2007 Study took into account the supply of pitches and plots as at December 2006. The Study identified a supply for 21 pitches for Gypsies and Travellers, consisting of 21 social rented pitches located at Meynells Gorse, a site owned by Leicester City Council. There is no private authorised provision in Leicester. This remains the case (MATU, November 2012).

4. GTAA Requirements 2006 - 16

4.1 The GTAA identified a shortfall in the number of pitches and plots available in the LLR Study Area and the need for additional provision distributed on the basis the location of ‘need where it arises’. The additional pitches and plots required in the City of Leicester were stated to be:

- 24 residential pitches in 2006 – 2011
- 15 residential pitches in 2011 – 16

- 20 transit caravan capacity in 2006 – 11 (provided in total across two separate sites)
- 0 additional transit caravan capacity in 2011 – 16

- 3 plots for Showpeople in 2006 – 11
- 2 plots for Showpeople in 2011 - 16

5. Regional Plan Requirements

5.1 The subsequent East Midlands Regional Plan (2009) Policy 16 (Annex 2, page 168) included minimum additional requirements in Leicester as follows:

- 24 residential pitches in 2007 – 2012
- 10 transit pitches in 2007 – 2012
- 3 plots for Showpeople in 2007 – 2012

5.2 The Regional Plan stated that assessments should be updated beyond 2012 with an ongoing increase of 3% compound growth per year for household formation assumed for Gypsies and Travellers and 1.5% for travelling Showpeople (Paragraph 3.1.18, page 47).

6. Additional Residential Provision Achieved

6.1 The GTAA Study Team has updated and reconciled records from Leicester City Council and the Multi Agency Traveller Unit in order to estimate the current supply as follows:

Leicester City Council Table 1: Estimate of the Residential Pitch Supply for Gypsies and Travellers

Pitch supply as at 31 December 2006 (Source GTAA 2007)	
Social rented pitches	21
Private pitches with planning permission	0
Changes in pitch supply since from 1 January 2007 to 1 April 2012 (Source GTAA Refresh 2012)	
Additional Social rented pitches	0
Private pitches with permanent planning permission	0
Total	21

7. Comparison Of Current Position To The 2007 GTAA

7.1 The 2007 GTAA suggested that there was a 10-year requirement for 39 additional pitches in Leicester.

8. Refresh GTAA 2012

8.1 The surveys undertaken in 2012 have been used to refresh the calculation of permanent pitch requirements. This follows a similar methodology to that used in 2007 based on the estimates and assumptions set out in the main report. This produces a refreshed assessment set out in Table 2, that there is a need for 30 additional permanent residential pitches to be provided by 31 March 2017.

8.2 The brief for the GTAA Refresh 2012 requires an assessment of the proportion of future pitches that should be on private sites and on affordable sites, which has been taken to refer to social rented sites. From the reasons set out in section 10.3 of the main report we have applied an assumption that 50% of the future requirement should be for social rented pitches and 50% private pitches.

Leicester City Council Table 2: Residential Pitch Requirements 2012 – 2017

Element in the calculation:	Pitches/families
Current residential supply	
1. Socially rented pitches November 2012 ²⁹	21
2. Pitches on private authorised sites November 2012 ³⁰	0
3. Total pitches/households November 2012 (rows 1+2)	21
Additional need in July 2012 and arising 2012- 2017³¹	
4. Overcrowding on LA sites November 2012 ³²	0
5. Net movement from housing to sites 2012-2017 ³³	10
6. Unauthorised development November 2012 ³⁴	0
7. Unauthorised encampment November 2012 ³⁵	10
8. End of temporary permissions 2012-2017 ³⁶	0
9. New household formation 2012-2017 ³⁷	20
10. Additional need 2012-2017 (rows 4 – 9)	40
Additional supply 2012-2017	
11. LA pitches not utilised November 2012 ³⁸	0
12. Authorised pitches undeveloped November 2012 ³⁹	0
13. Planning applications pending November 2012 ⁴⁰	0
14. New pitches planned November 2012 ⁴¹	0
15. Vacancies on socially rented sites 2012-2017 ⁴²	5
16. Additional Supply 2012-2017 (rows 11 – 15)	5
Additional residential pitch requirements	
17. Requirement for extra residential pitches 2012-2017	35
Tenure:	
Social rented pitches	18
Private residential pitches	17

²⁹ Gypsy/Traveller and Travelling Showpeople Caravan Sites provided by Local Authorities and private Registered Providers in England on 19 January 2012 (CLG)

³⁰ Base estimates in GTAA 2006 plus additional provision reported by local authority and MATU.

³¹ Although this first tranche is shown from April 2012 to March 2017 the data used and embedded in the assumed baseline figure as at April 2012 includes all data and planning permission information provided up to early December 2012, the date of the first draft of the report published to client councils.

³² Study Team assumption in the absence of any such data from Leicester City Council or Leicestershire County Council

³³ Study Team estimate based on survey findings applied to the estimated Gypsy and Traveller population

³⁴ Tolerated unauthorised sites on Gypsies own land from Count of Gypsy and Traveller Caravans on 19 January 2012: The last five counts (CLG) divided by 1.6 for estimate of caravan number per household

³⁵ Study Team calculation based on MATU data and stated assumptions

³⁶ Temporary planning permissions from Count of Gypsy and Traveller Caravans on 19 January 2012: The last five counts (CLG) divided by 1.6 for estimate of caravan number per household. These temporary permissions are in Hinckley & Bosworth Borough and Rutland

³⁷ Study Team estimates based on survey findings applied to the estimated Gypsy and Traveller population

³⁸ Information provided by MATU shows zero vacant pitches

³⁹ The council has not reported any undeveloped pitches

⁴⁰ The council has confirmed there are no pending applications

⁴¹ No formal plans for pitches identified

⁴² Study Team calculation based on an assumed 5% vacancy rate per year over 5 years

9. Future Household Growth

- 9.1 The brief for this GTAA Refresh 2012 requires assessment of pitch requirements in future years set out in 5-year tranches 2027 and a 4-year tranche to 2031. This refresh has
- assumed that the base as at November 2012 was 21 pitches
 - assumed that the requirement of 35 additional pitches (shown in Table 2) by 31 March 2017 is met. This reflects 'need where it arises'.
 - taken this as superseding the requirement Regional Plan Policy 16 requirement of 24 additional pitches provided in 2007 – 12.
- 9.2 When developing planning policies, partner authorities (and others in the sub-region) will, under their duty to co-operate obligations, need to discuss the distribution of pitch provision across administrative boundaries where need cannot be fully met in the district where it arises.
- 9.3 The Study Team has sought evidence concerning future rate of household formation. Survey findings have informed calculations made of the need arising in 2012-17. Thereafter, in the absence of accurate Census data in this area, the generation of measurements is difficult to achieve. In this report a rate of growth of 3% per annum compound continues to be applied. This is the same assumption as used in the GTAA and referred to in CLG guidance and other studies.
- 9.4 On the basis stated above the additional pitches required in tranches to 2031 are set out in Table 3 below.

Leicester City Council Table 3: Residential Pitch Requirements 2012 - 2031

	April 2012 – March 2017	April 2017 – March 2022	April 2022 – March 2027	April 2027 – March 2031
Baseline Information				
Housed	120	136	147	159
Pitches	21	56	75	97
Additional Households formed				
From housed families	Not Applicable	22	25	23
From families on sites		9	10	9
Additional Pitch Requirements				
From housed families (50%)	Not Applicable	11	12	12
From families on sites		8	10	9
Total Pitch Requirement		19	22	21
<i>of which</i>				
Private pitches		9	11	11
Social rented pitches		10	11	10
Giving				
Net Pitches Added	35	19	22	21
Total Pitches	56	75	97	118

10. TRANSIT REQUIREMENT

10.1 The brief for the 2012 GTAA Refresh includes the assessment of requirements for transit provision. The GTAA stated that this was for transit caravan capacity of up to 20. The Regional Plan expressed this as a requirement for up to 10 transit pitches in the period 2006 – 11. No further requirements were set for 2011 -16.

10.2 The transit position in Leicester is set out at Table 4.

Leicester City Council Table 4: Transit Caravan Capacity Requirement

Requirement in 2007 GTAA	Provision since 2007	Outstanding requirement
Up to 20	0	Up to 20

10.3 No further transit provision over and above this requirement has been identified as required by the GTAA Refresh 2012.

11. Showpeople

- 11.1 The 2007 GTAA identified 15 Showpeople families/plots at one site in the City. This is located at Bath Street, Belgrave on land owned by Leicester City Council which is leased to the Showmen’s Guild.
- 11.2 In January 2011 an experimental CLG Count was undertaken counting the caravans of travelling Showpeople. The return from Leicester City identified 12 caravans occupied by Showpeople.
- 11.3 Accommodation need for this group is expressed in terms of Plots and refers to mixed-use areas which may/will need to incorporate space or to be split to allow for the storage of equipment. These plots will be located in areas often known as yards rather than sites.
- 11.4 The GTAA identified a need for five plots for Showpeople in the period to 2017. There has been no reported provision of additional plots since the 2007 GTAA.
- 11.5 Although delivery of sites has not met GTAA recommendations in the first tranche up to 2011, an assumption has been made that Leicester City Council is working towards the delivery of five showpeople plots by 2017 and so this is used as the base supply figure to calculate growth in 2012 – 17
- 11.6 Table 5 summarises the Showpeople position to 31 March 2012 showing a need for 5 additional plots for Showpeople by 31 March 2017 to meet the requirements identified in the GTAA.

Leicester City Council Table 5: Showpeople Plot Requirements compared to GTAA

Plot requirement by 2017 (GTAA)	Plot provision since 2007	Outstanding plot requirement
5	0	5

- 11.7 The client brief for the GTAA 2012 Refresh requires figures to be provided on future requirements in tranches to 2031. This has been estimated as follows in Table 6. It has been assumed that the five additional plots recommended in the GTAA would have been provided and that the base position to calculate growth beyond is, therefore, 15 + 5 = 20. Thereafter growth of 1.5% per annum compound has been applied.

Leicester City Council Table 6: Showpeople Plot Requirements 2012 - 2031

Base	Backlog	Newly arising need from household growth		
	April 2012 – March 2017	April 2017- March 2022	April 2022 – March 2027	April 2027 – March 2031
15	5	2	2	2

GTAA REFRESH REPORT 2012

HARBOROUGH DISTRICT COUNCIL

1. Introduction

- 1.1 This report summarises a refreshed assessment of the need for pitch numbers for Gypsies and Travellers, and plot numbers for Travelling Showpeople, in the Harborough District Council (HDC) area. This has been carried out in 2012, drawing on survey interviews, secondary research, local authority planning records and data from the Multi Agency Traveller Unit (MATU).
- 1.2 This refresh GTAA also draws on the baseline data and requirements for 2006 – 2016 in the previous GTAA carried out by the University of Birmingham (published April 2007 with fieldwork interviews undertaken in 2006).
- 1.3 The refreshed GTAA 2012 was commissioned from De Montfort University in July 2012 by eight local authorities of whom Harborough District Council is one. An interim report has previously been provided which was based on secondary data and was liable to change.
- 1.4 This annex within the GTAA Refresh 2012 contains an updated assessment of pitch and plot requirements based on the survey interviews undertaken in 2012, the application of a methodology and set of estimates and assumptions to that data and on that basis the calculation of requirements across Leicester, Leicestershire and Rutland (LLR).
- 1.5 The methodology, estimates and assumptions are set out in full in the main report of the GTAA Refresh 2012. Revisions have been made to the requirements identified in the interim report in order to ensure a consistency of approach across all local authorities in the final main report and appendices.

2. Definitions

- 2.1 The brief for the 2012 refresh requires district level information that will be used to inform and support planning policy development which meets the requirements of the *National Planning Policy Framework* (Department of Communities and Local Government, March 2012) and *Planning Policy for Travellers* (Department of Communities and Local Government, March 2012).
- 2.2 Planning Policy for Travellers states that “For the purposes of this planning policy, “pitch” means a pitch on a “gypsy and traveller” site and “plot” means a pitch on a “travelling showpeople” site (often called a “yard”). This terminology

differentiates between residential pitches for “gypsies and travellers” and mixed-use plots for “travelling showpeople”, which may/will need to incorporate space or to be split to allow for the storage of equipment”.

3. Provision In Harborough District In 2006

- 3.1 The 2007 Study took into account the supply of pitches and plots as at December 2006. The Study identified a supply for 38 pitches for Gypsies and Travellers, consisting of nil social rented pitch and 38 private pitches (GTAA, p.81).

4. GTAA Requirements 2006 - 16

- 4.1 The GTAA identified a shortfall in the number of pitches and plots available in the LLR Study Area and the need for additional provision distributed on the basis the location of ‘need where it arises’. The additional pitches and plots required in Harborough District were stated to be:

- 19 residential pitches in 2006 – 2011
- 11 residential pitches in 2011 – 16

- 10 transit caravan capacity in 2006 – 11
- 0 additional transit caravan capacity in 2011 – 16

- 24 plots for Showpeople in 2006 – 11
- 5 plots for Showpeople in 2011 - 16

5. Regional Plan Requirements

- 5.1 The subsequent East Midlands Regional Plan (2009) Policy 16 (Annex 2, page 168) included minimum additional requirements in HDC as follows:

- 19 residential pitches in 2007 – 2012
- 5 transit pitches in 2007 – 2012
- 24 plots for Showpeople in 2007 – 2012

- 5.2 The Regional Plan stated that assessments should be updated beyond 2012 with an ongoing increase of 3% compound growth per year for household formation assumed for Gypsies and Travellers and 1.5% for travelling Showpeople (Paragraph 3.1.18, page 47).

6. Additional Residential Provision Achieved

- 6.1 The GTAA Study Team has updated and reconciled records from Harborough District Council and the Multi Agency Traveller Unit in order to estimate the current supply as follows:

Harborough District Council Table 1: Estimate of the Residential Pitch Supply For Gypsies And Travellers

Pitch supply as at 31 December 2006 (Source GTAA 2007)	
Social rented pitches	0
Private pitches with planning permission	38
Changes in pitch supply since from 1 January 2007 to 1 April 2012 (Source GTAA Refresh 2012)	
Additional Social rented pitches	0
Private pitches with permanent planning permission	32
Total	70

6.2 The additional residential pitches provided which have been counted above consist of:

Planning Reference	Location	Additional Pitches
07/00230/FUL	Woolway Lane, Claybrook Parva	2
07/01021/FUL	Mere Road, Bitteswell	2
07/00148/CLU	Snows Lane, Keyham	2
09/00083/FUL	Lutterworth Road, North Kilworth	0
09/00562/FUL	Mere Road, Bitteswell	3
09/00575/FUL	Mere Road, Bitteswell	4
09/00677/FUL	Mere Road, Bitteswell	2
09/00325/FUL	Mere Road, Bitteswell	5
10/00641/FUL	Mere Road, Bitteswell	2
10/00644/FUL	Mere Road, Bitteswell	0
10/00965/FUL	Mere Road, Bitteswell	4
10/01119/FUL	Mere Road, Bitteswell	1
10/01224/FUL	Mere Road, Bitteswell	1
11/00314/FUL	Mere Road, Bitteswell	4

7. Comparison Of Current Position To The 2007 GTAA

7.1 The 2007 GTAA suggested that there was a 10-year requirement for 30 additional pitches in Harborough District. There have been 32 pitches approved since January 2007.

7.2 This represents a higher level of delivery, exceeds the GTAA requirement and represents a net additional contribution towards the overall requirement identified across LLR.

8.0 Refresh GTAA 2012

- 8.1 The surveys undertaken in 2012 have been used to refresh the calculation of permanent pitch requirements. This follows a similar methodology to that used in 2007 based on the estimates and assumptions set out in the main report. This produces a refreshed assessment set out in Table 2, that there is a need for 25 additional permanent residential pitches to be provided by 31 March 2017.
- 8.2 The brief for the GTAA Refresh 2012 requires an assessment of the proportion of future pitches that should be on private sites and on affordable sites, which has been taken to refer to social rented sites. From the reasons set out in section 10.3 of the main report we have applied an assumption that 50% of the future requirement should be for social rented pitches and 50% private pitches.
- 8.3 The methodology for the GTAA 2007 did not contain a specific element relating to movement between the LLR Study Area and adjacent areas outside of that study. This may reflect an inability to measure such numbers and a research assumption that any such movements would be reciprocal thus having no net effect on the overall requirement for LLR.
- 8.4 It should be noted, however, that there may be a specific impact in relation to particular authorities in LLR. Both Harborough District and Rutland County share a boundary with Northamptonshire. This includes a large private authorised site, Justin Park, is located immediately south of Market Harborough, off the Northampton Road (Daventry District). The Northamptonshire GTAA (2008) reported that this contained 24 pitches. The same study identified four separate sites in and around Braybrooke (Kettering Borough) with a total of 14 pitches. The 2007 LLR GTAA stated that residents of Justin Park use local private and public services in Market Harborough and that was clear from that survey that there was movement from Justin Park into the LLR Study Area.
- 8.5 In 2009 residents of Justin Park and their extended families submitted an unsuccessful planning application to Rutland County Council in respect of land to the south of the A47 located in between Belton-in Rutland and Uppingham (FUL/2009/0533). This application was for 16 pitches on former agricultural land purchased by the applicants and subject to previous stalled attempts to develop on an unauthorised basis which the local authority had stopped.

Harborough District Council Table 2: Residential Pitch Requirements April 2012 – March 2017

Element in the calculation:	Pitches/families
Current residential supply	
1. Socially rented pitches November 2012 ⁴³	0
2. Pitches on private authorised sites November 2012 ⁴⁴	70
3. Total pitches/households November 2012 (rows 1+2)	70
Additional need in July 2012 and arising 2012- 2017⁴⁵	
4. Overcrowding on LA sites November 2012 ⁴⁶	0
5. Net movement from housing to sites 2012-2017 ⁴⁷	2
6. Unauthorised development November 2012 ⁴⁸	7
7. Unauthorised encampment November 2012 ⁴⁹	6
8. End of temporary permissions 2012-2017 ⁵⁰	0
9. New household formation 2012-2017 ⁵¹	12
10. Additional need 2012-2017 (rows 4 – 9)	27
Additional supply 2012-2017	
11. LA pitches not utilised November 2012 ⁵²	0
12. Authorised pitches undeveloped November 2012 ⁵³	0
13. Planning applications pending November 2012 ⁵⁴	0
14. New pitches planned November 2012 ⁵⁵	0
15. Vacancies on socially rented sites 2012-2017 ⁵⁶	0
16. Additional Supply 2012-2017 (rows 11 – 15)	0
Additional residential pitch requirements	
17. Requirement for extra residential pitches 2012-2017	27
Tenure:	
Social rented pitches	13
Private residential pitches	14

9. Future Household Growth

⁴³ Gypsy/Traveller and Travelling Showpeople Caravan Sites provided by Local Authorities and private Registered Providers in England on 19 January 2012 (CLG) minus two pitches reported as unusable

⁴⁴ Base estimates in GTAA 2006 plus additional provision reported by local authority and MATU.

⁴⁵ Although this first tranche is shown from April 2012 to March 2017 the data used and embedded in the assumed baseline figure as at April 2012 includes all data and planning permission information provided up to early December 2012, the date of the first draft of the report published to client councils.

⁴⁶ Study Team assumption in the absence of any such data from Leicester City Council or Leicestershire County Council

⁴⁷ Study Team estimate based on survey findings applied to the estimated Gypsy and Traveller population

⁴⁸ Tolerated unauthorised sites on Gypsies own land from Count of Gypsy and Traveller Caravans on 19 January 2012: The last five counts (CLG) divided by 1.6 for estimate of caravan number per household

⁴⁹ Study Team calculation based on MATU data and stated assumptions

⁵⁰ Temporary planning permissions from Count of Gypsy and Traveller Caravans on 19 January 2012: The last five counts (CLG) divided by 1.6 for estimate of caravan number per household. These temporary permissions are in Hinckley & Bosworth Borough and Rutland

⁵¹ Study Team estimates based on survey findings applied to the estimated Gypsy and Traveller population

⁵² Information provided by MATU shows zero vacant pitches

⁵³ The council has not reported any undeveloped pitches

⁵⁴ The council has confirmed there are no pending applications

⁵⁵ No formal plans for pitches identified

⁵⁶ Study Team calculation based on an assumed 5% vacancy rate per year over 5 years

- 9.1 The brief for this GTAA Refresh 2012 requires assessment of pitch requirements in future years set out in 5-year tranches to 2026 and a 4-year tranche to 2031. This refresh has
- assumed that the base as at November 2012 was 70 pitches
 - assumed that the requirement of 27 additional pitches (shown in Table 2) by 31 March 2017 is met. This reflects 'need where it arises'.
 - taken this as superseding the requirement Regional Plan Policy 16 requirement of 19 additional pitches provided in 2007 – 12.
- 9.2 The partner authorities may wish to take the view that provision should be co-ordinated on the basis of 'need where it should be met'. This would work towards local authorities that have little or no provision agreeing targets to subsequently making relatively greater provision in future years than would otherwise be the case.
- 9.3 The Study Team has sought evidence concerning future rate of household formation. Survey findings have informed calculations made of the need arising in 2012-17. Thereafter, in the absence of accurate Census data in this area, the generation of measurements is difficult to achieve. In this report a rate of growth of 3% per annum compound continues to be applied. This is the same assumption as used in the GTAA and referred to in CLG guidance and other studies.
- 9.4 On the basis stated above the additional pitches required in tranches to 2031 are set out in Table 3 below.

Harborough District Council Table 3: Residential Pitch Requirements 2012 - 2031

	April 2012 – March 2017	April 2017 – March 2022	April 2022 – March 2027	April 2027 – March 2031
Baseline Information				
Housed	18	18	19	21
Pitches	70	97	113	132
Additional Households formed				
From housed families	Not Applicable	3	3	4
From families on sites		15	17	20
Additional Pitch Requirements				
From housed families (50%)	Not Applicable	1	2	2
From families on sites		15	17	16
Total Pitch Requirement		15	19	18
<i>of which</i>				
Private pitches		8	9	9
Social rented pitches		7	10	9
Giving				
Net Pitches Added	27	16	19	18
Total Pitches	97	113	132	150

10. TRANSIT REQUIREMENT

10.1 The brief for the 2012 GTAA Refresh includes the assessment of requirements for transit provision. The GTAA stated that this was for transit caravan capacity of up to 10. The Regional Plan expressed this as a requirement for up to 5 transit pitches in the period 2006 – 11. No further requirements were set for 2011 -16.

10.2 The transit position in HDC is set out at Table 4.

Harborough District Council Table 4: Transit Caravan Capacity Requirement

Requirement in 2007 GTAA	Provision since 2007	Outstanding Requirement
Up to 5	0	5

10.3 In the period since January 2007 one site has been approved at Lutterworth Road, North Kilworth (09/00083/FUL) for 10 transit caravans. This provision has not been developed and the planning permission has expired.

10.4 No further transit provision has been identified as being needed in Harborough District over and above the outstanding capacity for 10 transit caravans.

11. Showpeople

- 11.1 The 2007 GTAA identified the supply of Showpeople plots as consisting of over 62 families with a cluster of three yards around Lutterworth. Showpeople typically have a static caravan/mobile at their yard and a separate caravan used to travel together with trailers, rides and equipment.
- 11.2 In January 2011 an experimental CLG Count was undertaken counting the caravans of travelling Showpeople. The return from Harborough District identified 33 of which had permanent planning permission.
- 11.3 Accommodation need for this group is expressed in terms of Plots and refers to mixed-use areas which may/will need to incorporate space or to be split to allow for the storage of equipment. These plots will be located in areas often known as yards rather than sites.
- 11.4 The GTAA identified a need for a total of 29 additional plots (24 in the first tranche and 5 in the second). The Study Team for the 2012 refresh has been supplied with information on the following 27 additional plots approved since 2007:

Moorbarns Lane, Lutterworth	7 plots
Coventry Road, Lutterworth	18 plots
Bowden Lane, Welham	2 plots

The 18 plots at Coventry Road, Lutterworth relate to an extension of an existing site.

- 11.5 Table 5 summarises the Showpeople position to 31 March 2012

Harborough District Council Table 5: Showpeople Plot Requirements compared to GTAA

Plot requirement by 2017 (GTAA)	Plot provision since 2007	Outstanding plot requirement
29	27	2

- 11.6 The client brief for the GTAA 2012 Refresh requires figures to be provided on future requirements in tranches to 2031. This has been estimated to as follows in Table 6.
- 11.7 It is assumed that the 29 additional plots recommended in the GTAA would have been provided and that the base position to calculate growth beyond April 2017 is, therefore, $62 + 29 = 91$. Thereafter growth of 1.5% per annum compound has been applied.

Harborough District Council Table 6: Showpeople Plot Requirements 2012 - 2031

Base	Backlog	Newly arising need from household growth		
	April 2012 – March 2017	April 2017- March 2022	April 2022 – March 2027	April 2027 – March 2031
89	2	7	8	8

GTAA REFRESH REPORT 2012

MELTON BOROUGH COUNCIL

1. INTRODUCTION

- 1.1 This report summarises a refreshed assessment of the need for pitch numbers for Gypsies and Travellers, and plot numbers for Travelling Showpeople, in the Melton Borough Council area. This has been carried out in 2012, drawing on survey interviews, secondary research, local authority planning records and data from the Multi Agency Traveller Unit (MATU).
- 1.2 This refresh GTAA also draws on the baseline data and requirements for 2006 – 2016 in the previous GTAA carried out by the University of Birmingham (published April 2007 with fieldwork interviews undertaken in 2006).
- 1.3 The refreshed GTAA 2012 was commissioned from De Montfort University in July 2012 by eight local authorities of whom Melton Borough Council is one. An interim report has previously been provided which was based on secondary data and was liable to change.
- 1.4 This annex within the GTAA Refresh 2012 contains an updated assessment of pitch and plot requirements based on the survey interviews undertaken in 2012, the application of a methodology and set of estimates and assumptions to that data and on that basis the calculation of requirements across Leicester, Leicestershire and Rutland (LLR).
- 1.5 The methodology, estimates and assumptions are set out in full in the main report of the GTAA Refresh 2012. Revisions have been made to the requirements identified in the interim report in order to ensure a consistency of approach across all local authorities in the final main report and appendices.

2. Definitions

- 2.1 The brief for the 2012 refresh requires district level information that will be used to inform and support planning policy development which meets the requirements of the *National Planning Policy Framework* (Department of Communities and Local Government, March 2012) and *Planning Policy for Travellers* (Department of Communities and Local Government, March 2012).
- 2.2 Planning Policy for Travellers states that “For the purposes of this planning policy, “pitch” means a pitch on a “gypsy and traveller” site and “plot” means a pitch on a “travelling showpeople” site (often called a “yard”). This terminology differentiates between residential pitches for “gypsies and travellers” and

mixed-use plots for “travelling showpeople”, which may/will need to incorporate space or to be split to allow for the storage of equipment”.

3. Provision in Melton Borough in 2006

- 3.1 The 2007 Study took into account the supply of pitches and plots as at December 2006. The Study identified a supply for 0 pitches for Gypsies and Travellers. There was no private authorised provision in Melton at that time.

4. GTAA Requirements 2006 - 16

- 4.1 The GTAA identified a shortfall in the number of pitches and plots available in the LLR Study Area and the need for additional provision distributed on the basis the location of ‘need where it arises’. The additional pitches and plots required in the Melton Borough Council were stated to be:

- 6 residential pitches in 2006 – 2011
- 2 residential pitches in 2011 – 16

- 10 transit caravan capacity in 2006 – 11
- 0 additional transit caravan capacity in 2011 – 16

- 0 plots for Showpeople in 2006 – 11
- 0 plots for Showpeople in 2011 - 16

5. Regional Plan Requirements

- 5.1 The subsequent East Midlands Regional Plan (2009) Policy 16 (Annex 2, page 168) included minimum additional requirements in Melton Borough as follows:

- 6 residential pitches in 2007 – 2012
- 5 transit pitches in 2007 – 2012
- 0 plots for Showpeople in 2007 – 2012

- 5.2 The Regional Plan stated that assessments should be updated beyond 2012 with an ongoing increase of 3% compound growth per year for household formation assumed for Gypsies and Travellers and 1.5% for travelling Showpeople (Paragraph 3.1.18, page 47).

6. Additional Residential Provision Achieved

- 6.1 The GTAA Study Team has updated and reconciled records from Melton Borough Council and the Multi Agency Traveller Unit in order to estimate the current supply as follows:

Melton Borough Council Table 1: Estimate of the Residential Pitch Supply for Gypsies and Travellers

Pitch supply as at 31 December 2006 (Source GTAA 2007)	
Social rented pitches	0
Private pitches with planning permission	0
Changes in pitch supply since from 1 January 2007 to 1 April 2012 (Source GTAA Refresh 2012)	
Additional Social rented pitches	0
Private pitches with permanent planning permission	2
Total	2

6.2 Local authority records show that one private site has been approved consisting of two permanent residential pitches (Melton Borough Council, August 2012). This site is located at Dalby Road, Melton Mowbray (10/00714/FUL).

7. Comparison of Current Position to the 2007 GTAA

7.1 The 2007 GTAA suggested that there was a 10-year requirement for eight additional pitches in Melton Borough. The two provided to date would give a balance of six to be provided compared to the GTAA.

8. Refresh GTAA 2012

8.1 The surveys undertaken in 2012 have been used to refresh the calculation of permanent pitch requirements. This follows a similar methodology to that used in 2007 based on the estimates and assumptions set out in the main report. This produces a refreshed assessment set out in Table 2, that there is a need for eight additional permanent residential pitches to be provided by 31 March 2017.

8.2 The brief for the GTAA Refresh 2012 requires an assessment of the proportion of future pitches that should be on private sites and on affordable sites, which has been taken to refer to social rented sites. From the reasons set out in section 10.3 of the main report we have applied an assumption that 50% of the future requirement should be for social rented pitches and 50% private pitches.

Melton Borough Council Table 2: Residential Pitch Requirements April 2012 – March 2017

Element in the calculation:	Pitches/families
Current residential supply	
1. Socially rented pitches November 2012 ⁵⁷	0
2. Pitches on private authorised sites November 2012 ⁵⁸	2
3. Total pitches/households November 2012 (rows 1+2)	2
Additional need in July 2012 and arising 2012- 2017⁵⁹	
4. Overcrowding on LA sites November 2012 ⁶⁰	0
5. Net movement from housing to sites 2012-2017 ⁶¹	0
6. Unauthorised development November 2012 ⁶²	0
7. Unauthorised encampment November 2012 ⁶³	6
8. End of temporary permissions 2012-2017 ⁶⁴	0
9. New household formation 2012-2017 ⁶⁵	2
10. Additional need 2012-2017 (rows 4 – 9)	8
Additional supply 2012-2017	
11. LA pitches not utilised November 2012 ⁶⁶	0
12. Authorised pitches undeveloped November 2012 ⁶⁷	0
13. Planning applications pending November 2012 ⁶⁸	0
14. New pitches planned November 2012 ⁶⁹	0
15. Vacancies on socially rented sites 2012-2017 ⁷⁰	0
16. Additional Supply 2012-2017 (rows 11 – 15)	0
Additional residential pitch requirements	
17. Requirement for extra residential pitches 2012-2017	8
Tenure:	
Social rented pitches	4
Private residential pitches	4

⁵⁷ Gypsy/Traveller and Travelling Showpeople Caravan Sites provided by Local Authorities and private Registered Providers in England on 19 January 2012 (CLG)

⁵⁸ Base estimates in GTAA 2006 plus additional provision reported by local authority and MATU.

⁵⁹ Although this first tranche is shown from April 2012 to March 2017 the data used and embedded in the assumed baseline figure as at April 2012 includes all data and planning permission information provided up to early December 2012, the date of the first draft of the report published to client councils.

⁶⁰ Study Team assumption in the absence of any such data from Leicester City Council or Leicestershire County Council

⁶¹ Study Team estimate based on survey findings applied to the estimated Gypsy and Traveller population

⁶² Tolerated unauthorised sites on Gypsies own land from Count of Gypsy and Traveller Caravans on 19 January 2012: The last five counts (CLG) divided by 1.6 for estimate of caravan number per household

⁶³ Study Team calculation based on MATU data and stated assumptions

⁶⁴ Temporary planning permissions from Count of Gypsy and Traveller Caravans on 19 January 2012: The last five counts (CLG) divided by 1.6 for estimate of caravan number per household. These temporary permissions are in Hinckley & Bosworth Borough and Rutland

⁶⁵ Study Team estimates based on survey findings applied to the estimated Gypsy and Traveller population

⁶⁶ Information provided by MATU shows zero vacant pitches

⁶⁷ The council has not reported any undeveloped pitches

⁶⁸ The council has confirmed there are no pending applications

⁶⁹ No formal plans for pitches identified

⁷⁰ Study Team calculation based on an assumed 5% vacancy rate per year over 5 years

9. Future Household Growth

- 9.1 The brief for this GTAA Refresh 2012 requires assessment of pitch requirements in future years set out in 5-year tranches to 2027 and a 4-year tranche to 2031. This refresh has
- assumed that the base as at November 2012 was 2 pitches
 - assumed that the requirement of 8 additional pitches (shown in Table 2) by 31 March 2017 is met. This reflects 'need where it arises'.
 - taken this as superseding the requirement Regional Plan Policy 16 requirement of 6 additional pitches provided in 2007 – 12.
- 9.2 The partner authorities may wish to take the view that provision should be co-ordinated on the basis of 'need where it should be met'. This would work towards local authorities that have little or no provision agreeing targets to subsequently making relatively greater provision in future years than would otherwise be the case.
- 9.3 The Study Team has sought evidence concerning future rate of household formation. Survey findings have informed calculations made of the need arising in 2012-17. Thereafter, in the absence of accurate Census data in this area, the generation of measurements is difficult to achieve. In this report a rate of growth of 3% per annum compound continues to be applied. This is the same assumption as used in the GTAA and referred to in CLG guidance and other studies.
- 9.4 On the basis stated above the additional pitches required in tranches to 2031 are set out in Table 3 below.

Melton Borough Council Table 3: Residential Pitch Requirements 2012 - 2031

	April 2012 – March 2017	April 2017 – March 2022	April 2022 – March 2027	April 2027 – March 2031
Baseline Information				
Housed	6	6	6	6
Pitches	2	10	11	14
Additional Households formed				
From housed families	Not Applicable	0	1	1
From families on sites		1	2	2
Additional Pitch Requirements				
From housed families (50%)	Not Applicable	0	1	1
From families on sites		1	2	2
Total Pitch Requirement		1	3	3
<i>of which</i>				
Private pitches		0	1	1
Social rented pitches		1	2	2
Giving				
Net Pitches Added	8	1	3	3
Total Pitches	10	11	14	17

10. Transit Requirement

10.1 The brief for the 2012 GTAA Refresh includes the assessment of requirements for transit provision. The GTAA stated that this was for transit caravan capacity of 5. The Regional Plan expressed this as a requirement for up to 5 transit pitches in the period 2006 – 11. No further requirements were set for 2011 -16.

10.2 The transit position in Melton Borough Council is set out at Table 4. Transit caravan capacity of three has been added to the supply with a private site transit approval at Dalby Road, Melton Mowbray (10/00714/FUL)

Melton Borough Council Table 4: Transit Caravan Capacity Requirement

Requirement in 2007 GTAA	Provision since 2007	Outstanding requirement
5	3	2

10.3 No further transit provision over and above this requirement has been identified as required by the GTAA Refresh 2012.

11. Showpeople

- 11.1 The 2007 GTAA identified no Showpeople plots Melton Borough.
- 11.2 In January 2011 an experimental CLG Count was undertaken counting the caravans of Travelling Showpeople. The return from Melton Borough Council identified 0 authorised caravans occupied by Travelling Showpeople.
- 11.3 Accommodation need for this group is expressed in terms of Plots and refers to mixed-use areas which may/will need to incorporate space or to be split to allow for the storage of equipment. These plots will be located in areas often known as yards rather than sites. Showpeople typically have a static caravan/mobile at their yard and a separate caravan used to travel together with trailers, rides and equipment.
- 11.4 Table 5 summarises the Showpeople position to 31 March 2012

Melton Borough Table 5: Showpeople Plot Requirements compared to GTAA

Plot requirement by 2017 (GTAA)	Plot provision since 2007	Outstanding plot requirement
0	0	0

There is therefore no Showpeople provision needed to meet the requirement identified in the GTAA.

- 11.5 No plots were recommended in the GTAA and it is assumed that none would be 2017. The base position to calculate growth beyond April 2017 is, therefore nil. Thereafter growth of 1.5% per annum compound has been applied.

Melton Borough Table 6: Showpeople Plot Requirements 2012 - 2031

Base	Newly arising need from household growth			
	April 2012 –March 2017	April 2017-March 2022	April 2022 – March 2027	April 2027 – March 2031
0	0	0	0	0

GTAA REFRESH REPORT 2012

NORTH WEST LEICESTERSHIRE DISTRICT COUNCIL

1. Introduction

- 1.1 This report summarises a refreshed assessment of the need for pitch numbers for Gypsies and Travellers, and plot numbers for Travelling Showpeople, in the North West Leicestershire District Council (NWLDC) area. This has been carried out in 2012, drawing on survey interviews, secondary research, local authority planning records and data from the Multi Agency Traveller Unit (MATU).
- 1.2 This refresh GTAA also draws on the baseline data and requirements for 2006 – 2016 in the previous GTAA carried out by the University of Birmingham (published April 2007 with fieldwork interviews undertaken in 2006).
- 1.3 The refreshed GTAA 2012 was commissioned from De Montfort University in July 2012 by eight local authorities of whom North West Leicestershire District Council is one. An interim report has previously been provided which was based on secondary data and was liable to change.
- 1.4 This annex within the GTAA Refresh 2012 contains an updated assessment of pitch and plot requirements based on the survey interviews undertaken in 2012, the application of a methodology and set of estimates and assumptions to that data and on that basis the calculation of requirements across Leicester, Leicestershire and Rutland (LLR).
- 1.5 The methodology, estimates and assumptions are set out in full in the main report of the GTAA Refresh 2012. Revisions have been made to the requirements identified in the interim report in order to ensure a consistency of approach across all local authorities in the final main report and appendices.

2. Definitions

- 2.1 The brief for the 2012 refresh requires district level information that will be used to inform and support planning policy development which meets the requirements of the *National Planning Policy Framework* (Department of Communities and Local Government, March 2012) and *Planning Policy for Travellers* (Department of Communities and Local Government, March 2012).

- 2.2 Planning Policy for Travellers states that “For the purposes of this planning policy, “pitch” means a pitch on a “gypsy and traveller” site and “plot” means a pitch on a “travelling showpeople” site (often called a “yard”). This terminology differentiates between residential pitches for “gypsies and travellers” and mixed-use plots for “travelling showpeople”, which may/will need to incorporate space or to be split to allow for the storage of equipment”.

3. Provision In North West Leicestershire In 2006

- 3.1 The 2007 Study took into account the supply of pitches and plots as at December 2006. The Study identified a supply for 24 pitches for Gypsies and Travellers, consisting of one social rented pitch and 23 private pitches (GTAA, p.81). The one social rented pitch was located at a site owned by Leicestershire County Council which was reported not to be taking any new families due to contamination issues. This remains the case (NWLDC, July 2012).

4. GTAA REQUIREMENTS 2006 - 16

- 4.1 The GTAA identified a shortfall in the number of pitches and plots available in the LLR Study Area and the need for additional provision distributed on the basis the location of ‘need where it arises’. The additional pitches and plots required in North West Leicestershire were stated to be:

- 32 residential pitches in 2006 – 2011
- 11 residential pitches in 2011 – 16

- 20 transit caravan capacity in 2006 – 11 (provided in total across two separate sites)
- 0 additional transit caravan capacity in 2011 – 16

- 8 plots for Showpeople in 2006 – 11
- 2 plots for Showpeople in 2011 - 16

5. Regional Plan Requirements

- 5.1 The subsequent East Midlands Regional Plan (2009) Policy 16 (Annex 2, page 168) included minimum additional requirements in NWLDC as follows:

- 32 residential pitches in 2007 – 2012
- 10 transit pitches in 2007 – 2012
- 8 plots for Showpeople in 2007 – 2012

- 5.2 The Regional Plan stated that assessments should be updated beyond 2012 with an ongoing increase of 3% compound growth per year for household formation assumed for Gypsies and Travellers and 1.5% for travelling Showpeople (Paragraph 3.1.18, page 47).

6. Additional Residential Provision Achieved

6.1 The GTAA Study Team has updated and reconciled records from North West Leicestershire District Council and the Multi Agency Traveller Unit in order to estimate the current supply as follows:

North West Leicestershire Table 1: Estimate of the Residential Pitch Supply for Gypsies and Travellers

Pitch supply as at 31 December 2006 (Source GTAA 2007)	
Social rented pitches	1
Private pitches with planning permission	23
Changes in pitch supply since from 1 January 2007 to 1 April 2012 (Source GTAA Refresh 2012)	
Additional Social rented pitches	0
Private pitches with permanent planning permission	10
Total	34

6.2 The social rented pitch in Table 1 is shown as being one based on its reported use. It should be noted that this differs from the figure of three pitches at this site which is published in the CLG Caravan Count.

6.3 The additional pitches provided which have been counted above consist of:

Bardon Road, Coalville (08/00362/FUL)	2 pitches
Ashby Road, Sinope (09/00891/FUL)	6 pitches
Shortheath Road, Moira (11/00018/FUL)	2 pitches

6.4 It should be noted that the above six additional residential pitches on land adjoining Spinney Caravan Site, Ashby Road, Sinope (09/00891/FUL) were reported by NWLDC as not having been implemented as at July 2012. These were allowed on appeal on 28 April 2011 and the permission is extant. The requirements set out in this report assume that this additional provision will be developed and made available to Gypsies and Travellers prior to expiration of this permission.

7. Comparison of Current Position to the 2007 GTAA

- 7.1 The 2007 GTAA suggested that there was a 10-year requirement for 43 additional pitches in North West Leicestershire. There have been 10 pitches approved since January 2007 of which 4 have been developed.
- 7.2 Against the requirement identified in the GTAA there is an outstanding need for 27 additional residential pitches to be provided to meet the need identified in 2007. This figure assumes that the six pitches referred to above and given planning consent at Sinope (09/00891/FUL) are also developed.

8.0 Refresh GTAA 2012

- 8.1 The surveys undertaken in 2012 have been used to refresh the calculation of permanent pitch requirements. This follows a similar methodology to that used in 2007 based on the estimates and assumptions set out in the main report. This produces a refreshed assessment set out in Table 2, that there is a need for 27 additional permanent residential pitches to be provided by 31 March 2017. This would increase further by 6 if those pitches that are approved but not developed.
- 8.2 The brief for the GTAA Refresh 2012 requires an assessment of the proportion of future pitches that should be on private sites and on affordable sites, which has been taken to refer to social rented sites. From the reasons set out in section 10.3 of the main report we have applied an assumption that 50% of the future requirement should be for social rented pitches and 50% private pitches.

North West Leicestershire Table 2: Residential Pitch Requirements April 2012 – March 2017

Element in the calculation:	Pitches/families
Current residential supply	
1. Socially rented pitches November 2012 ⁷¹	1
2. Pitches on private authorised sites November 2012 ⁷²	33
3. Total pitches/households November 2012 (rows 1+2)	34
Additional need in July 2012 and arising 2012- 2017⁷³	
4. Overcrowding on LA sites November 2012 ⁷⁴	0
5. Net movement from housing to sites 2012-2017 ⁷⁵	2
6. Unauthorised development November 2012 ⁷⁶	11
7. Unauthorised encampment November 2012 ⁷⁷	13
8. End of temporary permissions 2012-2017 ⁷⁸	0
9. New household formation 2012-2017 ⁷⁹	8
10. Additional need 2012-2017 (rows 4 – 9)	34
Additional supply 2012-2017	
11. LA pitches not utilised November 2012 ⁸⁰	0
12. Authorised pitches undeveloped November 2012 ⁸¹	0
13. Planning applications pending November 2012 ⁸²	7
14. New pitches planned November 2012 ⁸³	0
15. Vacancies on socially rented sites 2012-2017 ⁸⁴	0
16. Additional Supply 2012-2017 (rows 11 – 15)	7
Additional residential pitch requirements	
17. Requirement for extra residential pitches 2012-2017	27
Tenure:	
Social rented pitches	13
Private residential pitches	14

9. Future Household Growth

⁷¹ Gypsy/Traveller and Travelling Showpeople Caravan Sites provided by Local Authorities and private Registered Providers in England on 19 January 2012 (CLG) minus two pitches reported as unusable

⁷² Base estimates in GTAA 2006 plus additional provision reported by local authority and MATU.

⁷³ Although this first tranche is shown from April 2012 to March 2017 the data used and embedded in the assumed baseline figure as at April 2012 includes all data and planning permission information provided up to early December 2012, the date of the first draft of the report published to client councils.

⁷⁴ Study Team assumption in the absence of any such data from Leicester City Council or Leicestershire County Council

⁷⁵ Study Team estimate based on survey findings applied to the estimated Gypsy and Traveller population

⁷⁶ Tolerated unauthorised sites on Gypsies own land from Count of Gypsy and Traveller Caravans on 19 January 2012: The last five counts (CLG) divided by 1.6 for estimate of caravan number per household

⁷⁷ Study Team calculation based on MATU data and stated assumptions

⁷⁸ Temporary planning permissions from Count of Gypsy and Traveller Caravans on 19 January 2012: The last five counts (CLG) divided by 1.6 for estimate of caravan number per household. These temporary permissions are in Hinckley & Bosworth Borough and Rutland

⁷⁹ Study Team estimates based on survey findings applied to the estimated Gypsy and Traveller population

⁸⁰ Information provided by MATU shows zero vacant pitches

⁸¹ The council has not reported any undeveloped pitches

⁸² The council has confirmed there are two planning applications pending

⁸³ No formal plans for pitches identified

⁸⁴ Study Team calculation based on an assumed 5% vacancy rate per year over 5 years

- 9.1 The brief for this GTAA Refresh 2012 requires assessment of pitch requirements in future years set out in 5- year tranches to 2027 and a 4-year tranche to 2031. This refresh has
- assumed that the base as at November 2012 was 34 pitches
 - assumed that the requirement of 27 additional pitches (shown in Table 2) by 31 March 2017 is met. This reflects 'need where it arises'.
 - taken this as superseding the requirement Regional Plan Policy 16 requirement of 13 additional pitches provided in 2007 – 12.
 - assumed that the 6 pitches at The Spinney, Sinope (09/00891/FUL) are developed
- 9.2 The partner authorities may wish to take the view that provision should be co-ordinated on the basis of 'need where it should be met'. This would work towards local authorities that have little or no provision agreeing targets to subsequently making relatively greater provision in future years than would otherwise be the case.
- 9.3 The Study Team has sought evidence concerning future rate of household formation. Survey findings have informed calculations made of the need arising in 2012-17. Thereafter, in the absence of accurate Census data in this area, the generation of measurements is difficult to achieve. In this report a rate of growth of 3% per annum compound continues to be applied. This is the same assumption as used in the GTAA and referred to in CLG guidance and other studies.
- 9.4 On the basis stated above the additional pitches required in tranches to 2031 are set out in Table 3 below.

North West Leicestershire Table 3: Residential Pitch Requirements 2012 - 2031

	April 2012 – March 2017	April 2017 – March 2022	April 2022 – March 2027	April 2027 – March 2031
Baseline Information				
Housed	18	18	19	22
Pitches	41	68	79	93
Additional Households formed				
From housed families	Not Applicable	3	3	4
From families on sites		10	12	14
Additional Pitch Requirements				
From housed families (50%)	Not Applicable	1	2	2
From families on sites		10	12	14
Total Pitch Requirement		11	15	16
<i>of which</i>				
Private pitches		6	7	8
Social rented pitches	5	7	8	
Giving				
Net Pitches Added	27	11	14	16
Total Pitches	68	79	93	109

10. Transit Requirement

10.1 The brief for the 2012 GTAA Refresh includes the assessment of requirements for transit provision. The GTAA stated that this was for transit caravan capacity of up to 20. The Regional Plan expressed this as a requirement for up to 10 transit pitches in the period 2006 – 11. No further requirements were set for 2011 -16.

10.2 Local authority records indicate that an application for a private transit site with capacity for 12 caravans was approved on 19 July 2006 (06/00694/FUL) at land located off Burton Road, Oakthorpe (near to Measham) and adjacent to the M42. NWLDC reports that site visits indicated that this is not in use as a transit site and state that the planning permission has now also expired.

10.3 The transit position in NWLDC is set out at Table 4.

North West Leicestershire Table 4: Transit Caravan Capacity Requirement

Requirement in 2007 GTAA	Provision since 2007	Outstanding requirement
Up to 20	0	Up to 20

10.4 No further transit provision over and above this requirement has been identified as required by the GTAA Refresh 2012.

11. Showpeople

11.1 The 2007 GTAA identified Showpeople plots as consisting of nine sites. It did not estimate the total number of families at these sites. It reported that there were three sites occupied by Travelling Showpeople without planning permission consisting of one that was so long-established that action would not be possible; one refused planning permission and subject to appeal and a High Court hearing in January 2007 where the Council was successful; and one subject to enforcement action where an appeal at that time was scheduled for June 2007.

11.2 In January 2011 an experimental CLG Count was undertaken counting the caravans of Travelling Showpeople. The return from North West Leicestershire identified 47 authorised caravans occupied by Travelling Showpeople, of which 40 had permanent planning permission and 7 had temporary planning permission.

11.3 Accommodation need for this group is expressed in terms of Plots and refers to mixed-use areas which may/will need to incorporate space or to be split to allow for the storage of equipment. These plots will be located in areas often known as yards rather than sites. Showpeople typically have a static caravan/mobile at their yard and a separate caravan used to travel together with trailers, rides and equipment.

11.4 The GTAA identified a need for a total of 10 additional plots (eight in the first tranche and two in the second). There have been 11 additional plots approved since the 2007 GTAA consisting of:

Kelham Bridge, Ravenstone	4 plots
Hemmington Park, Rycroft Road, Hemington	7 plots

11.5 Table 5 summarises the Showpeople position to 31 March 2012

North West Leicestershire Table 5: Showpeople Plot Requirements

Plot requirement by 2017 (GTAA)	Plot provision since 2007	Outstanding plot requirement
10	11	0

There is therefore no further Showpeople provision needed to meet the requirement identified in the GTAA.

11.6 The client brief for the GTAA 2012 Refresh requires figures to be provided on future requirements in tranches to 2031. This requires this Study Team to estimate the number of Travelling Showpeople families/plots in NWLDC as no

figure was provided in the 2007 study. This has been estimated to be 13 families/plots calculated as follows:

There were 47 Showpeople caravans in the January 2011 CLG Count

There are 11 additional plots approved since 2007. Assuming 2 caravans per plot, this equals 22 caravans

The 47 caravans in January 2011 CLG Count minus 22 assumed to relate to approvals since 2007, means that the assumed base as at 2006 was 25 caravans. Assuming that there are 2 caravans per plot it is the rounded estimate that there were 13 families/plots as at 2007

11.7 The 10 additional plots recommended in the GTAA have been provided and it is assumed that no further approvals would occur by 2017. The base position to calculate growth beyond April 2017 is, therefore, $13 + 11 = 24$. Thereafter growth of 1.5% per annum compound has been applied.

North West Leicestershire Table 6: Showpeople Plot Requirements

Base	Newly arising need from household growth			
	April 2012 –March 2017	April 2017- March 2022	April 2022 – March 2027	April 2027 – March 2031
24	0	3	3	3

GTAA REFRESH REPORT 2012

OADBY & WIGSTON BOROUGH COUNCIL

1. Introduction

- 1.1 This report summarises a refreshed assessment of the need for pitch numbers for Gypsies and Travellers, and plot numbers for Travelling Showpeople, in the Oadby & Wigston Borough Council (OWBC) area. This has been carried out in 2012, drawing on survey interviews, secondary research, local authority planning records and data from the Multi Agency Traveller Unit (MATU).
- 1.2 This refresh GTAA also draws on the baseline data and requirements for 2006 – 2016 in the previous GTAA carried out by the University of Birmingham (published April 2007 with fieldwork interviews undertaken in 2006).
- 1.3 The refreshed GTAA 2012 was commissioned from De Montfort University in July 2012 by eight local authorities of whom Oadby & Wigston Borough Council is one. An interim report has previously been provided which was based on secondary data and was liable to change.
- 1.4 This annex within the GTAA Refresh 2012 contains an updated assessment of pitch and plot requirements based on the survey interviews undertaken in 2012, the application of a methodology and set of estimates and assumptions to that data and on that basis the calculation of requirements across Leicester, Leicestershire and Rutland (LLR).
- 1.5 The methodology, estimates and assumptions are set out in full in the main report of the GTAA Refresh 2012. Revisions have been made to the requirements identified in the interim report in order to ensure a consistency of approach across all local authorities in the final main report and appendices.

2. Definitions

- 2.1 The brief for the 2012 refresh requires district level information that will be used to inform and support planning policy development which meets the requirements of the *National Planning Policy Framework* (Department of Communities and Local Government, March 2012) and *Planning Policy for Travellers* (Department of Communities and Local Government, March 2012).
- 2.2 Planning Policy for Travellers states that “For the purposes of this planning policy, “pitch” means a pitch on a “gypsy and traveller” site and “plot” means a pitch on a “travelling showpeople” site (often called a “yard”). This terminology

differentiates between residential pitches for “gypsies and travellers” and mixed-use plots for “travelling showpeople”, which may/will need to incorporate space or to be split to allow for the storage of equipment”.

3. Provision in Oadby & Wigston in 2006

3.1 The 2007 Study took into account the supply of pitches and plots as at December 2006. The Study identified a nil supply of pitches for Gypsies and Travellers. This remains the case (MATU, July 2012).

4. GTAA Requirements 2006 - 16

4.1 The GTAA identified a shortfall in the number of pitches and plots available in the LLR Study Area and the need for additional provision distributed on the basis the location of ‘need where it arises’. The additional pitches and plots required in Oadby & Wigston Borough were stated to be:

- 1 residential pitches in 2006 – 2011
- 0 residential pitches in 2011 – 16

- 0 transit caravan capacity in 2006 – 11
- 0 additional transit caravan capacity in 2011 – 16

- 0 plots for Showpeople in 2006 – 11
- 0 plots for Showpeople in 2011 - 16

5. Regional Plan Requirements

5.1 The subsequent East Midlands Regional Plan (2009) Policy 16 (Annex 2, page 168) included minimum additional requirements in Oadby & Wigston Borough as follows:

- 1 residential pitches in 2007 – 2012
- 0 transit pitches in 2007 – 2012
- 0 plots for Showpeople in 2007 – 2012

5.2 The Regional Plan stated that assessments should be updated beyond 2012 with an ongoing increase of 3% compound growth per year for household formation assumed for Gypsies and Travellers and 1.5% for travelling Showpeople (Paragraph 3.1.18, page 47).

6. Additional Residential Provision Achieved

6.1 The GTAA Study Team has updated and reconciled records from Oadby & Wigston Borough and the Multi Agency Traveller Unit in order to estimate the current supply as follows:

Oadby & Wigston Borough Table 1: Estimate of the Residential Pitch Supply for Gypsies and Travellers

Pitch supply as at 31 December 2006 (Source GTAA 2007)	
Social rented pitches	0
Private pitches with planning permission	0
Changes in pitch supply since from 1 January 2007 to 1 April 2012 (Source GTAA Refresh 2012)	
Additional Social rented pitches	0
Private pitches with permanent planning permission	0
Total	0

7. Comparison of Current Position to the 2007 GTAA

7.1 The 2007 GTAA suggested that there was a 10-year requirement for one pitch in Oadby & Wigston Borough. There having been no provision to date this requirement remains compared to the GTAA.

8. Refresh GTAA 2012

8.1 The surveys undertaken in 2012 have been used to refresh the calculation of permanent pitch requirements. This follows a similar methodology to that used in 2007 based on the estimates and assumptions set out in the main report. This produces a refreshed assessment set out in Table 2, that there is a need for no additional permanent residential pitches to be provided by 31 March 2017.

8.2 The brief for the GTAA Refresh 2012 requires an assessment of the proportion of future pitches that should be on private sites and on affordable sites, which has been taken to refer to social rented sites. From the reasons set out in section 10.3 of the main report we have applied an assumption that 50% of the future requirement should be for social rented pitches and 50% private pitches.

Oadby & Wigston Borough Table 2: Residential Pitch Requirements April 2012 – March 2017

Element in the calculation:	Pitches/families
Current residential supply	
1. Socially rented pitches November 2012 ⁸⁵	0
2. Pitches on private authorised sites November 2012 ⁸⁶	0
3. Total pitches/households November 2012 (rows 1+2)	0
Additional need in July 2012 and arising 2012- 2017⁸⁷	
4. Overcrowding on LA sites November 2012 ⁸⁸	0
5. Net movement from housing to sites 2012-2017 ⁸⁹	0
6. Unauthorised development November 2012 ⁹⁰	0
7. Unauthorised encampment November 2012 ⁹¹	0
8. End of temporary permissions 2012-2017 ⁹²	0
9. New household formation 2012-2017 ⁹³	0
10. Additional need 2012-2017 (rows 4 – 9)	0
Additional supply 2012-2017	
11. LA pitches not utilised November 2012 ⁹⁴	0
12. Authorised pitches undeveloped November 2012 ⁹⁵	0
13. Planning applications pending November 2012 ⁹⁶	0
14. New pitches planned November 2012 ⁹⁷	0
15. Vacancies on socially rented sites 2012-2017 ⁹⁸	0
16. Additional Supply 2012-2017 (rows 11 – 15)	0
Additional residential pitch requirements	
17. Requirement for extra residential pitches 2012-2017	0
Tenure:	
Social rented pitches	0
Private residential pitches	0

⁸⁵ Gypsy/Traveller and Travelling Showpeople Caravan Sites provided by Local Authorities and private Registered Providers in England on 19 January 2012 (CLG)

⁸⁶ Base estimates in GTAA 2006 plus additional provision reported by local authority and MATU.

⁸⁷ Although this first tranche is shown from April 2012 to March 2017 the data used and embedded in the assumed baseline figure as at April 2012 includes all data and planning permission information provided up to early December 2012, the date of the first draft of the report published to client councils.

⁸⁸ Study Team assumption in the absence of any such data from Leicester City Council or Leicestershire County Council

⁸⁹ Study Team estimate based on survey findings applied to the estimated Gypsy and Traveller population

⁹⁰ Tolerated unauthorised sites on Gypsies own land from Count of Gypsy and Traveller Caravans on 19 January 2012: The last five counts (CLG) divided by 1.6 for estimate of caravan number per household

⁹¹ Study Team calculation based on MATU data and stated assumptions

⁹² Temporary planning permissions from Count of Gypsy and Traveller Caravans on 19 January 2012: The last five counts (CLG) divided by 1.6 for estimate of caravan number per household. These temporary permissions are in Hinckley & Bosworth Borough and Rutland

⁹³ Study Team estimates based on survey findings applied to the estimated Gypsy and Traveller population

⁹⁴ Information provided by MATU shows zero vacant pitches

⁹⁵ The council has not reported any undeveloped pitches

⁹⁶ The council has confirmed there are no pending applications

⁹⁷ No formal plans for pitches identified

⁹⁸ Study Team calculation based on an assumed 5% vacancy rate per year over 5 years

9. Future Household Growth

- 9.1 The brief for this GTAA Refresh 2012 requires assessment of pitch requirements in future years set out in 5-year tranches to 2027 and a 4-year tranche to 2031. This refresh has
- assumed that the base as at November 2012 was 0 pitches
 - assumed that the requirement of 0 additional pitches (shown in Table 2) by 31 March 2017 is met. This reflects 'need where it arises'.
 - taken this as superseding the requirement Regional Plan Policy 16 requirement of 1 additional pitches provided in 2007 – 12.
- 9.2 The partner authorities may wish to take the view that provision should be co-ordinated on the basis of 'need where it should be met'. This would work towards local authorities that have little or no provision agreeing targets to subsequently making relatively greater provision in future years than would otherwise be the case.
- 9.3 The Study Team has sought evidence concerning future rate of household formation. Survey findings have informed calculations made of the need arising in 2012-17. Thereafter, in the absence of accurate Census data in this area, the generation of measurements is difficult to achieve. In this report a rate of growth of 3% per annum compound continues to be applied. This is the same assumption as used in the GTAA and referred to in CLG guidance and other studies.
- 9.4 On the basis stated above the additional pitches required in tranches to 2031 are set out in Table 3 below.

Oadby & Wigston Borough Table 3: Residential Pitch Requirements 2012 - 2031

	April 2012 – March 2017	April 2017 – March 2022	April 2022 – March 2027	April 2027 – March 2031
Baseline Information				
Housed	0	0	0	0
Pitches	0	0	0	0
Additional Households formed				
From housed families	Not Applicable	0	0	0
From families on sites		0	0	0
Additional Pitch Requirements				
From housed families (50%)	Not Applicable	0	0	0
From families on sites		0	0	0
Total Pitch Requirement		0	0	0
<i>of which</i>				
Private pitches		0	0	0
Social rented pitches		0	0	0
Giving				
Net Pitches Added	0	0	0	0
Total Pitches	0	0	0	0

10. Transit Requirement

10.1 The brief for the 2012 GTAA Refresh includes the assessment of requirements for transit provision. The GTAA stated that there was no requirement for any transit caravan capacity in the period 2006 – 11. In addition no transit requirements were set for 2011 -16.

10.2 The transit position in Oadby & Wigston Borough is set out at Table 4.

Oadby & Wigston Borough Table 4: Transit Caravan Capacity Requirement

Requirement in 2007 GTAA	Provision since 2007	Outstanding requirement
0	0	0

10.3 No further transit provision over and above this requirement has been identified as required by the GTAA Refresh 2012.

11. Showpeople

11.1 The 2007 GTAA identified no Showpeople plots Oadby & Wigston Borough.

11.2 In January 2011 an experimental CLG Count was undertaken counting the caravans of Travelling Showpeople. The return from Oadby & Wigston Borough identified 0 authorised caravans occupied by Travelling Showpeople. A former Showpeople site in Wigston town centre ceased use many years ago.

11.3 Accommodation need for this group is expressed in terms of Plots and refers to mixed-use areas which may/will need to incorporate space or to be split to allow for the storage of equipment. These plots will be located in areas often known as yards rather than sites. Showpeople typically have a static caravan/mobile at their yard and a separate caravan used to travel together with trailers, rides and equipment.

11.4 Table 5 summarises the Showpeople position to 31 March 2012

Oadby & Wigston Borough Table 5: Showpeople Plot Requirements

Plot requirement by 2017 (GTAA)	Plot provision since 2007	Outstanding plot requirement
0	0	0

There is therefore no Showpeople provision needed to meet the requirement identified in the GTAA.

11.7 No plots were recommended in the GTAA and it is assumed that none would be 2017. The base position to calculate growth beyond April 2017 is, therefore nil. Thereafter growth of 1.5% per annum compound has been applied.

Oadby & Wigston Borough Table 6: Showpeople Plot Requirements

Base	Newly arising need from household growth			
	April 2012 –March 2017	April 2017-March 2022	April 2022 – March 2027	April 2027 – March 2031
0	0	0	0	0